



Hall County

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Appendix: RED Descriptives

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Appendix: Sealed Court Records by Year

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Youth Level

- Hispanic youth have a higher rate of being chronically absent than their proportion of the population and school population. White youth are under-represented in chronic absenteeism. This trend is consistent over time.
- Limited proficiency is higher in this county compared to the state across all years; Free and reduced lunch eligibility is much higher than the state average.
- Mental health and substance use are not very different than state averages; with the exception of 10th graders reporting greater loss of sleep from worry and 8th graders with higher current vaping than the state averages.
- 8th graders report slightly higher gang involvement. Local PD report that there are several gangs, most are adult gangs with youth participants. There are Chicano-origin gangs, but White Supremacy gang members is increasing. Females are not necessarily joining gangs but are assisting with drug transportation.
- Crime overall decreased from 2018 to 2019, and juvenile crime decreased slightly more than all ages. For juveniles, other assaults and vandalism increased, while larceny-theft, drug possession, and disorderly conduct decreased.
- According to risk and needs assessment scores for youth referred to diversion, the greatest needs are Family/Parenting, Education/Employment, and Peers.
- Overall, more cases appear to be going to probation (about 54%) than to diversion (about 33%); however, the goal should be to divert more youth than put youth on probation. Once referred to diversion, youth of all races/ethnicities are enrolling at a appropriate rate and successfully completing it at an appropriate rate.
- Hispanic youth are over-represented at all system points as compared to the population of the county (unfortunately, we do not have law enforcement data by race/ethnicity to see if Hispanic youth are being referred to these system point at a rate that is proportional to law enforcement stops of citations/referrals) – including diversion and probation. Hispanic youth are also disproportionately more likely to be filed on in adult court, have an RAI override to a more sever placement, and to be unsuccessful on probation than successful.
- Black youth are over-represented in probation intakes as compared to the population of the county, and also over-represented for being placed on probation.
- There is a lot of missing data for race/ethnicity at the courts. This makes it challenging to have a complete RED analysis.
- Refer to the yearly RED tables in the Appendix to see if RED patterns have improved, declined, or stayed the same from 2015 to 2019.



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Table 1.

Distribution of the Population Age 10-17 by Race/Ethnicity and Gender (5-year estimates, 2014-2018) ^a

Males

Geographic Area Name	Total Count	Non-Hispanic White	Hispanic or Latino	Black	American Indian	Asian or Pacific Islander	2+ Races
Nebraska	108,494	70.4%	16.2%	5.7%	1.4%	2.0%	4.4%
Hall	3,979	55.8%	32.4%	3.9%	1.4%	1.2%	5.3%

Females

Geographic Area Name	Total Count	Non-Hispanic White	Hispanic or Latino	Black	American Indian	Asian or Pacific Islander	2+ Races
Nebraska	102,658	69.9%	15.8%	5.2%	1.2%	2.5%	5.4%
Hall	3,485	53.6%	39.4%	0.9%	0.1%	2.4%	3.6%

[Click here to go back to RED analysis](#)

Table 2.

School Membership by Race/ Ethnicity and School Year (2014-2019) ^b

Year	Geographic Area	Total Count	Hispanic	Asian	American Indian or Alaska Native	Black or African American	Native Hawaiian or Other Pacific islander	White	Two or More Races
2014-2015	Hall	12,067	40.93%	1.43%	1.00%	3.32%	0.12%	52.92%	0.27%
	Nebraska	312,281	17.74%	2.43%	1.42%	6.70%	0.13%	68.20%	3.38%
2015-2016	Hall	12,184	41.53%	1.33%	0.94%	3.64%	0.11%	52.24%	0.21%
	Nebraska	315,542	18.08%	2.53%	1.38%	6.67%	0.14%	67.72%	3.47%
2016-2017	Hall	12,400	42.22%	1.40%	0.90%	4.12%	0.12%	51.10%	0.14%
	Nebraska	318,853	18.61%	2.66%	1.38%	6.69%	0.15%	66.92%	3.59%
2017-2018	Hall	12,433	42.00%	0.99%	1.06%	3.82%	0.08%	50.16%	1.88%
	Nebraska	323,391	18.80%	2.76%	1.35%	6.67%	0.14%	66.50%	3.78%
2018-2019	Hall	12,429	42.75%	0.90%	1.00%	3.89%	0.09%	49.56%	1.82%
	Nebraska	325,984	19.13%	2.83%	1.33%	6.63%	0.15%	66.02%	3.91%



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Table 3.

Chronic Absenteeism by Race/Ethnicity and School Year (2014 - 2019)^b

Year	Geographic Area	Total Youth with Chronic Absenteeism	Hispanic	Asian	American Indian or Alaska Native	Black or African American	Native Hawaiian or Other Pacific Islander	White	Two or More Races
2014-2015	Hall	1,412	57.22%	0.78%	0.92%	2.27%	*	35.06%	3.75%
	Nebraska	35,638	24.54%	1.64%	4.42%	12.93%	0.19%	51.61%	4.68%
2015-2016	Hall	1,457	57.04%	1.10%	1.10%	4.12%	*	34.11%	2.54%
	Nebraska	38,812	25.73%	1.55%	4.27%	13.68%	0.27%	49.68%	4.83%
2016-2017	Hall	1,648	57.04%	0.85%	0.85%	4.25%	*	34.16%	2.85%
	Nebraska	42,290	26.90%	1.66%	4.40%	14.22%	0.24%	47.66%	4.92%
2017-2018	Hall	1,858	53.55%	1.08%	1.83%	4.90%	*	36.22%	2.42%
	Nebraska	46,365	26.81%	1.77%	4.18%	14.49%	0.22%	47.37%	5.15%
2018-2019	Hall	1,838	61.43%	*	1.58%	4.52%	*	30.69%	1.80%
	Nebraska	46,356	27.64%	1.76%	4.16%	14.71%	0.23%	46.27%	5.23%

Per the Nebraska Department of Education, the * represents masked data, which they define as 10 or fewer students, for the confidentiality of the students

Table 4.

Disabilities, English Proficiency, Eligibility for Free/Reduced Lunch and School Year (2014 – 2019)^b

Year	Geographic Area	Total Count	IDEA	504 Plan	Limited English Proficiency	Free/Reduced Lunch
2014-2015	Hall	12,067	12.28%	0.17%	12.82%	58.91%
	Nebraska	312,281	13.66%	0.76%	5.97%	44.53%
2015-2016	Hall	12,184	12.52%	0.30%	13.03%	60.81%
	Nebraska	315,542	13.64%	0.90%	5.90%	44.23%
2016-2017	Hall	12,400	12.58%	0.29%	14.98%	59.74%
	Nebraska	318,853	13.80%	0.93%	6.99%	44.76%
2017-2018	Hall	12,433	15.43%	0.31%	14.27%	62.03%
	Nebraska	323,391	15.87%	0.88%	6.59%	46.24%
2018-2019	Hall	12,429	16.37%	0.10%	12.42%	61.16%
	Nebraska	325,984	16.13%	0.85%	6.78%	45.42%

Per the Nebraska Department of Education, the * represents masked data, which they define as 10 or fewer students, for the confidentiality of the students



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Table 5.

Nebraska Public High School 4-Year Graduation Rates by County (5-year estimates, 2015-2019) ^c

County	Total in Last 5 Years		Yearly Averages		Graduation Rate	Rank
	Graduates	Students	Graduates	Students		
Nebraska	100,111	112,857	20,022.2	22,571.4	88.7%	n/a
Hall	3,838	4,327	191.9	216.4	88.7%	82

Table 6.

Youth Who Report Mental Health Symptoms and Substance Use by Grade (2018) ^d

	Youth Report of MH Symptoms	8 th	10 th	12 th
Hall	Loss of sleep from worry	15.2%	22.4%	18.9%
Nebraska		18.0%	20.6%	21.6%
Hall	Depressed	31.7%	35.6%	31.9%
Nebraska		31.1%	34.8%	35.3%
Hall	Considered/Attempted suicide	17.6%	13.8%	13.7%
Nebraska		22.9%	18.2%	16.2%
Hall	Current alcohol	9.2%	16.4%	30.4%
Nebraska		9.8%	20.1%	34.2%
Hall	Current binge drinking	1.3%	4.1%	9.6%
Nebraska		1.3%	6.2%	15.0%
Hall	Current marijuana	6.0%	4.7%	12.4%
Nebraska		3.0%	7.3%	13.9%
Hall	Current tobacco	3.9%	7.0%	9.9%
Nebraska		3.7%	8.0%	15.3%
Hall	Current vaping	12.9%	19.3%	33.3%
Nebraska		10.4%	24.7%	37.3%
Hall	Hopeful for future (past week)	76.4%	73.4%	74.0%
Nebraska		78.0%	76.1%	77.6%

**** JJI is currently waiting for the legal team at DHHS to approve providing this data**

Table 7.

Juveniles Referred to Services ^e

Table 8.

Juveniles Referred to Services by Race/Ethnicity, Gender, and Mental Health Diagnosis ^e

Table 9.

Juveniles Who Utilized Services ^e

Table 10.

Types of Services Utilized ^e



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Table 11a. Youth Who Report Gang Involvement by Grade (2018) ^d

		8 th	10 th	12 th
Hall	Youth Reported Gang Involvement	5.2%	5.1%	1.5%
Nebraska		3.8%	4.4%	3.8%

Table 11b. Estimated Gang Involvement by Local Law Enforcement

Per Captain Jim Duering with the Grand Island Police Department via phone and email on September 9, 2020:

Grand Island does not have specific “youth gangs” but rather gangs that have ties to or influence from adult gang members. Captain Duering noted that the structure of gangs has changed in the last five years which he attributes to Colorado legalizing marijuana and a more open drug market. He noted that gangs have less structure and leadership and gangs are running together for drug sales rather than being in opposition. Captain Duering also stated that the same rival members who run together for drugs one day will be fighting the next, and most of the criminal activity that is gang related is drug violence. The youth members of the gangs are selling marijuana and at age 18 with a car they don’t need to use a hook up point like they had to use in the past. Grand Island has seen juvenile gang members involved in shootings, and had a recent case of a 17-year-old stabbing and almost killing another youth.

There are currently 18 total gangs in Grand Island/Hall County with two or more members; seven of the known gangs have youth members and two are youth members only. Per Captain Duering, most of the gangs are off-shots of the Sureños which is consistent with their Chicano population. Local police officers have also noted an increase in White Supremacist gang activity (currently specifically tied to the Peckerwoods which is an adult prison gang). The police department is watching trends that indicate youth are being recruited through smaller chapters under skinhead and/or Neo-Nazi movements. Captain Duering also noted they used to have a white supremacist Crip gang that is no longer active.

The Grand Island Police Department tracks and documents people wearing gang colors, having gang tattoos, and those that admit gang affiliation during citations and/or arrests. Once a person is documented enough times they are flagged in the system as a gang member. They currently have 44 known and identified youth gang members (under the age of 18). All of the document youth members are male, with the ethnic breakdown being: 28 Hispanic, 15 White, and 1 Native American. There are 200 current documented gang members, 193 male and 7 females. Captain Duering noted that the females in the gangs are mostly transplants from other cities where they were active members in strict female gangs, although females are being used to transport drugs and weapons without being made members. He stated that the OGs (original gangsters) would not allow females to be jumped in, but they are starting to see more in Grand Island.



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Table 12.
 Arrest Rates for Adults and Juveniles for 2018 and 2019 with Percent Change ^f

Arrestee Age	All Arrestee Ages			Under 18		
Summary Arrest Date	2018	2019	2018 - 2019 Growth %	2018	2019	2018 - 2019 Growth %
Jurisdiction by Geography	HALL COUNTY					
Arrest Offense						
Total	4,961	4,805	-3.14	599	546	-8.85
Murder and Nonnegligent Manslaughter	1	1	0.00	-	1	-
Rape Total	29	31	6.90	3	8	166.67
Robbery Total	19	14	-26.32	4	5	25.00
Aggravated Assault Total	150	241	60.67	6	10	66.67
Burglary Total	53	38	-28.30	11	5	-54.55
Larceny-Theft Total	418	376	-10.05	99	65	-34.34
Motor Vehicle Theft Total	20	17	-15.00	8	3	-62.50
Other Assaults	493	416	-15.62	66	94	42.42
Arson	3	2	-33.33	2	1	-50.00
Forgery and Counterfeiting	36	41	13.89	0		-
Fraud	74	61	-17.57	4	1	-75.00
Embezzlement	14	32	128.57	1	2	100.00
Stolen Property; Buying, Receiving, Possessing	18	37	105.56	2	6	200.00
Vandalism	78	110	41.03	22	38	72.73
Weapons; Carrying, Possessing, etc.	26	30	15.38	7	6	-14.29
Prostitution	-	1	-	-	-	-
Prostitution Total for Summary	-	6	-	-	0	-
Sex Offenses (Except Rape and Prostitution)	41	13	-68.29	5	3	-40.00
Drug Violations - Sale/Manufacturing	54	29	-46.30	7	4	-42.86
Drug Violations - Possession	603	534	-11.44	100	64	-36.00
NIBRS Unable to Classify	4	7	75.00		1	-
Offenses Against Family and Children	55	49	-10.91	0	1	-
Driving Under the Influence	312	298	-4.49	2	1	-50.00
Liquor Laws	195	189	-3.08	42	50	19.05
Disorderly Conduct	62	50	-19.35	18	8	-55.56
Vagrancy	3	-	-100.00	-	-	-
All Other Offenses (Except Traffic)	2,200	2,181	-0.86	190	168	-11.58



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Curfew and Loitering Law Violations	-	1	-	-	1	-
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Table 13. Risk Assessment Domains for Youth Assessed on Diversion (2015 - 2017) ^g

Score	Hall			All NYS Counties		
	0	1	2	0	1	2
Family Circumstance/Parenting	43.5%	55.1%	1.4%	60.1%	26.7%	13.1%
Education/Employment	53.7%	45.6%	0.7%	43.0%	44.0%	13.1%
Peer Relationships	51.7%	47.6%	0.7%	44.7%	46.6%	8.6%
Substance Use	57.1%	42.9%	0.0%	61.4%	30.3%	8.3%
Leisure/Recreation	66.7%	32.7%	0.7%	50.6%	33.0%	16.5%
Personality/Behavior	66.0%	33.3%	0.7%	50.1%	39.4%	10.4%
Attitudes/Orientation	80.3%	16.3%	3.4%	61.3%	33.7%	5.0%
Mean Score	<i>M</i> = 4.12, <i>SD</i> = 2.23, 0-13			<i>M</i> = 5.64, <i>SD</i> = 3.65, 0-17		

Hall County *n* = 147; Statewide *n* = 1512



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Table 14.
 Racial and Ethnic Disparities Descriptives (2015-2019) ¹

[Click here to see Census and School Population Data](#)

See [Appendix for yearly data](#)

System Point	N	Amer. Indian/ Alaskan Native	Asian/ Pacific Islander	Black	Hispanic/ Latino	Multiple/ Other	Unspec/ Missing	White
Law enforcement contact	--	--	--	--	--	--	--	--
Youth taken to temporary custody	--	--	--	--	--	--	--	--
Youth issued citation/referral	2922*	--	--	--	--	--	--	--
Youth referred to diversion	956	0.80%	1.20%	5.40%	44.70%	0.10%	0%	47.80%
Youth enrolled in diversion	868	0.90%	1.30%	4.50%	45%	0.10%	0%	48.20%
Successful completion diversion	763	0.80%	1.30%	4.20%	45.60%	0%	0%	48.10%
Youth with multiple charges	202	0%	0%	0%	3.50%	0%	91.60%	5%
Filed on in adult court	59	0%	0%	5.10%	45.80%	0%	5.10%	44.10%
RAI Override: More Severe	49	0%	0%	0%	53.10%	0%	0%	46.90%
RAI Override: Less Severe	30	0%	0%	16.70%	36.70%	0%	0%	46.70%
Probation intake	518	1.50%	0%	8.90%	47.50%	0.80%	0%	41.30%
Successful probation	1244	0.70%	0.60%	8.40%	45.20%	2.70%	0%	42.40%
Revocation of probation	332	0%	0%	7.20%	53%	1.20%	0%	38.60%
Youth in OJS custody	--	--	--	--	--	--	--	--
OJS custody: placed in detention	--	--	--	--	--	--	--	--
Youth booked into detention	--	--	--	--	--	--	--	--
Youth booked into detention more than once	--	--	--	--	--	--	--	--

*Hall County sheriff only partially reported to NCC in 2015



Family Level

- The rate of children <18 in poverty and 12-17 below 185% poverty is higher for the county than the state average rate. The proportion of renters is slightly higher than the state average.
- 8th graders are less likely to report having a supportive adult at home than the state average.
- The county has a higher rate of domestic violence rates as compare to other counties. This could be due to actual domestic violence or whether residents are more likely to report domestic violence.

Table 15.

Poverty/SES, Educational Attainment, Technology and Computers in Home, Housing, and Transportation (5-year estimates, 2014-2018) ^a

Measurement		Hall	Nebraska
Poverty/SES	Children <18 in Poverty	19.4%	14.8%
	Number of children 12-17 below 185% poverty	1,920	43,814
	Percent of children 12-17 below 185% poverty	36.7%	28.9%
Educational attainment	Age 25+ with B.D.	20.9%	31.3%
	County Rank	46	-
	Age 25+ with some college, no degree	23.1%	23.0%
	County Rank	61	-
	Age 25+ with HS degree	84.7%	91.1%
	County Rank	88	-
Technology and computers in the home	% under 18 with a computer at home	93.2%	96.9%
	County Rank	85	-
	% under 18 with an internet subscription at home	87.2%	91.0%
	County Rank	68	-
	% under 18 with broadband internet access at home	86.8%	90.8%
County Rank	70	-	



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Housing	Owner-occupied households	14,202	498,567
	Total households	22,870	754,063
	Owner %	62.1%	66.1%
	Renters	8,668	255,496
	Renter %	37.9%	33.9%
Transportation	Households with no vehicle available	1,126	40,465
	Total households	22,870	754,063
	No vehicle %	4.9%	5.4%

Table 16.
Youth Who Report Supportive Adults by Grade (2018) ^d

		8th	10th	12th
Hall	Adult at home who listens	84.7%	82.6%	86.1%
Nebraska		87.3%	85.0%	85.6%
Hall	Adult at school who listens	84.9%	84.6%	87.2%
Nebraska		85.2%	85.0%	87.4%

Table 17.
Domestic Violence Reports and Cleared by Arrest or Exceptional Means (2019) ^h

	Aggravated Domestic Assaults Reported	Aggravated Domestic Assaults Cleared by Arrest or Exceptional Means	Simple Domestic Assaults Reported	Simple Domestic Assaults Cleared by Arrest or Exceptional Means
Hall	75; 13%	67; 17%	241; 10%	218; 11%
Nebraska	562	402	2512	2019

Table 18.
Child Abuse and Neglect Reports (2018) ⁱ

	Abuse/Neglect Calls	Reports Assessed	Substantiated	Unfounded
Hall	1,140	40%	12%	72%
Nebraska	36,480	33.4%	16.0%	68.3%

Community Level

- The county comprises some of the violence in the state, with aggravated assault as the highest.
- 12th graders report that people in their community find alcohol and cigarettes wrong or very wrong at a higher rate than the state averages. 10th graders report that people in their community find alcohol wrong or very wrong at a higher rate than the state average.
- Juvenile record sealing is not “automatic” even if statute requires it to seal. Sealing a record requires administrative staff to initiate the process. Dismissed or dropped cases should be sealed at a rate of 100%. All others should be sealed at the rate to which youth successfully complete their court requirements (completion of diversion, probation, restorative practice, or other treatment). Yearly data is available in the Appendix to see if the rate has improved because of legislation, but newer cases should naturally have lower rates of sealing than older cases.
- There are higher levels of missing data at the court level. Data for race and ethnicity at each juvenile justice system point is imperative for an accurate Racial and Ethnic Disparities (RED) analysis.

Table 19.
 Community Violence Measured by Arrests for Violent Crime (2019) ⁱ

Type of Violence	Hall	% within the State	Nebraska
Murder and Nonnegligent manslaughter	1	3.0%	34
Rape	31	11.7%	264
Robbery	14	3.8%	367
Aggravated Assault	241	14.7%	1,639
Other Assaults	416	4.7%	8,782

Table 20.
 Youth Perceptions of Community Attitudes on Substance Use by Grade (2018) ^d

		8 th	10 th	12 th
Hall	Wrong/very wrong – Marijuana	92.6%	92.6%	87.1%
Nebraska		94.4%	89.8%	85.2%
Hall	Wrong/very wrong – alcohol	87.5%	85.8%	78.5%
Nebraska		89.1%	80.4%	68.7%
Hall	Wrong/very wrong – cigarettes	92.0%	89.8%	83.9%
Nebraska		92.9%	89.0%	78.7%



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Table 21.
Juvenile Court Record Sealing Analysis (2015 – 2019) ^m

see [Appendix for yearly data](#)

	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	930	1357	68.5%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	2193	4540	48.3%
Filed in Adult Court (M or I)	92	263	35.0%
Filed in Adult Court and Transferred to Juv. Court	0	5	0.0%
Total	3216	6203	51.8%

*Cases offered diversion, mediation or RJ are not available data points in in JUSTICE. All cases filed in adult court and transferred to juvenile court overlapped with cases that were filed in adult court as a misdemeanor or infraction; as such, they were omitted from analysis



Policy, Legal and System Level

- This county is not required under statute to provide an attorney when a youth is filed on in court; the rate is above the state average.
- There are few curfew and 3A, 3B uncontrollable, and 3C filings in court so the community is diverting appropriately; however, truancy filings increased in 2018 and then decreased again in 2019.
- The diversion program may consider the following:
 - exploring the use of warning letters for low risk youth
 - best practices is to only drug test youth with a demonstrated need
 - ensure fees are similar to court costs or having a sliding scale
 - strengthening the process for sealing records in JCMS and with law enforcement (not needed at court-level because it is pre-file).

Table 22.
Percent of Youth in Juvenile Court Who Had Access to Counsel (2018) ⁿ

	Hall	Nebraska
Access to Counsel	60.0% -- 79.9%	73.5%

Neb. Rev. 43-272. Right to counsel; appointment; payment; guardian ad litem; appointment; when; duties; standards for guardians ad litem; standards for attorneys who practice in juvenile court.

(1)(a) In counties having a population of less than one hundred fifty thousand inhabitants, when any juvenile shall be brought without counsel before a juvenile court, the court shall advise such juvenile and his or her parent or guardian of their right to retain counsel and shall inquire of such juvenile and his or her parent or guardian as to whether they desire to retain counsel.

(b) In counties having a population of one hundred fifty thousand or more inhabitants, when any juvenile court petition is filed alleging jurisdiction of a juvenile pursuant to subdivision (1), (2), (3)(b), or (4) of section 43-247, counsel shall be appointed for such juvenile.



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Table 23.

Frequency of Youth with a Curfew Violation (2015 – 2019) ^m

	Hall	Nebraska
Curfew Court Filing	0	352

Table 24.

Court Filing for 3A, 3B, and 3C cases (2015 – 2019) ^m

Filed Subtype	Hall					Total
	2015	2016	2017	2018	2019	
3A- Homeless/Neglect	0	0	0	0	0	0
3B – Absenteeism/Truancy	4	30	34	51	20	139
3B - Uncontrollable	1	7	7	3	3	21
3C – Mentally Ill and Dangerous	3	1	1	0	0	5

Filed Subtype	Nebraska					Total
	2015	2016	2017	2018	2019	
3A- Homeless/Neglect	0	2	0	2	3	7
3B – Absenteeism/Truancy	96	510	493	423	475	1997
3B - Uncontrollable	47	118	125	119	82	491
3C – Mentally Ill and Dangerous	22	48	37	22	23	306

Table 25.

County Diversion Procedures and Protocols Compared to Statewide Responses (2020) ^o

	Hall	Nebraska *
Refer ALL juveniles who are first time offenders to diversion	No	Yes: 27.3% No: 63.6% Not sure: 9.1%
File a juvenile's charges at the time of the referral to diversion	No	Yes: 18.2% No: 70.5% Not sure: 11.4%
File a juvenile's charges if they are unsuccessful on diversion	Sometimes	Always: 47.7% Sometimes: 47.7% Not sure: 4.5%
Allow a juvenile to complete diversion more than once	Yes	Yes: 61.4% No: 34.1% Not sure: 4.5%



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Charges/offenses that make a juvenile ineligible for diversion	Yes; Driving while Intoxicated, Implied consent refusal, Most felonies, including: arson (first degree) assault (first and second degree) bribery, child abuse, child pornography, consumer fraud, failure to appear, gambling, kidnapping, murder, manslaughter, motor vehicle homicide, pandering, perjury, robbery, sexual assault, or tampering with a witness, evidence or a jury; and at the discretion of the county attorney	Yes: 86.4% No: 9.1% Not sure: 4.5%
Warning letters instead of intervention	No	Yes: 27.3% No: 61.4% Not sure: 11.4%
Currently drug test	Yes	Yes: 31.8% No: 65.9% Not sure: 2.3%
Fees beyond restitution	Yes; \$80 and \$140 (MIP diversion)	Yes: 86.4% No: 13.6% Not sure: 0.0%
Use of graduated responses prior to discharge	Yes; may include formal responses such as program extension, additional services; and informal responses based on needs	Yes: 47.7% No: 25.0% Not sure: 27.3%
Sealing diversion records	Not sure; this is a pre-file diversion program so nothing to seal; we do not click the seal button in NCJIS once it is successful completed.	Yes: 59.1% No: 22.7% Not sure: 18.2%

*responses included 44 juvenile diversion programs; representing 68 counties/tribe (91.9% response rate)

Community Team Level

- A community lead should be able to get roughly a 75% response, to ensure active participation on planning issues, your response rate was 48%. This is in decrease in response rate from 2019.
- All measures of collective impact increased from 2019 to 2020. Continuous Communication is the domain of collective impact where the team has rated the lowest for both years.
- The community team should be representative of the population of that community but should also include diversity. It might be beneficial to add additional diverse members to your team (especially because of the patterns of over and under representation).
- There is good representation of system points by team members and persons formerly involved in the system.
- About 20% of those who responded did not feel heard, which is similar to community teams across the state.

Table 26.
Collective Impact Survey Response Rates ^P

Year of survey	Hall		Nebraska	
	2019	2020	2019	2020
Number of surveys sent	17	42	1407	780
Number of completed surveys	10	20	221	345
Response rate	58.8%	47.6%	28.3%	24.5%

Table 27.
Collective Impact Survey Scores ^P

Year of survey	Hall		Nebraska	
	2019	2020	2019	2020
	Mean Score		Mean Score	
Common agenda	5.22	5.89	5.29	5.69
Mutually reinforcing	5.19	5.68	5.37	5.50
Shared measurement	5.39	5.63	5.21	5.45
Continuous communication	5.29	5.42	5.49	5.55
Backbone agency	5.34	5.84	5.52	5.78



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The five elements of Collective Impact are:

- **Common agenda:** Participants have a shared vision and common understanding of both the problem and potential solutions to that problem.
- **Mutually reinforcing activities:** Participant activities must be differentiated while still being coordinated through a mutually reinforcing plan of action.
- **Shared measurement:** Collecting data and measuring results consistently across all participants ensures efforts remain aligned and participants hold each other accountable.
- **Continuous communication:** Consistent and open communication is needed across stakeholders to build trust, assure mutual objectives, and create common motivation.
- **Backbone support:** Creating and managing Collective Impact often requires a separate organization(s) with staff and a specific set of skills to serve as the backbone for the entire initiative and to coordinate participating organizations ⁹

Table 28.
Community Planning Team Diversity ^P

	Hall		Nebraska	
	N = 20	(%)	N = 345	(%)
Gender				
Male	6	30.0%	101	29.3%
Female	13	65.0%	229	66.4%
Missing	1	5.0%	15	4.3%
Age				
Under 30	2	10.0%	19	5.6%
30-39	2	10.0%	68	19.6%
40-49	5	25.0%	88	25.4%
50-59	10	50.0%	90	25.8%
60 and over	--	--	44	13%
Missing	1	5.0%	36	10.4%
Race/Ethnicity				
White	12	60.0%	230	66.7%
Black	--	--	10	2.9%
Hispanic	4	20.0%	13	3.8%
Native American	--	--	6	1.7%
Asian	--	--	1	0.3%
Other	--	--	2	0.6%
Provided town name	3	15.0%	63	18.3%
Missing	1	5.0%	19	5.5%



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Previous System Involvement				
Yes	6	30.0%	98	28.4%
No	14	70.0%	242	70.1%
Missing	--	--	5	1.4%
System Point *				
Law enforcement	1	4.0%	34	7.8%
County attorney/ juvenile court	1	4.0%	32	7.3%
K-12 or secondary education	2	8.0%	65	14.9%
Ministry/faith based	--	--	10	2.3%
Diversion	6	24.0%	55	12.6%
Probation	3	12.0%	31	7.1%
Public defender/ defense counsel/ guardian ad litem	--	--	8	1.8%
DHHS or Child Welfare	2	8.0%	13	3.0%
Treatment provider	3	12.0%	40	9.2%
Post adjudication or detention	1	4.0%	8	1.8%
Community based program	6	24.0%	109	25.0%
Elected official or government	--	--	6	1.4%
Restorative practices	--	--	6	1.4%
Backbone or system improvement	--	--	3	0.7%
Other			16	3.7%
Voice on Team				
Feel heard	16	80.0%	270	78.3%
Do not feel heard	4	20.0%	75	21.7%

*note. Team members could have selected more than one system point; as such, they do not add up to 100%



References and Resources

^a **Population data:** Table B01001 race series, 2014-2018 American Community Survey, U.S. Census Bureau
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on July 10, 2020

^a **Youth employment:** Table B23001, 2014-2018 American Community Survey, U.S. Census Bureau
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on July 10, 2020

^a **Poverty/SES:** Table B10724, 2014-2018 American Community Survey, U.S. Census Bureau
Prepared by: David Drozd, UNO Center for Public Affairs Research on 3-18-2020

^a **Technology in household:** Table B28005, 2014-2018 American Community Survey, U.S. Census Bureau
Compiled by: David Drozd, UNO Center for Public Affairs Research on 8-11-20

^a **Home owner/transportation:** Table B25045, 2014-2018 American Community Survey, U.S. Census Bureau
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on 8-11-20

^a **Education attainment:** Table B15002, 2014-2018 American Community Survey, U.S. Census Bureau
Prepared by: David Drozd, UNO Center for Public Affairs Research on 3-18-2020

^b **School membership, chronic absenteeism, student disability, and free/reduced lunch:** Prepared by
Sara Simonsen, Nebraska Department of Education

^c **Graduation rates:** Special Tabulation by Sara Simonsen, Nebraska Department of Education
Prepared by: David Drozd, UNO Center for Public Affairs Research on 7-24-2020

^d **Mental health, Substance use, gang, and community perceptions of substance use:** Bureau of
Sociological Research, Nebraska Risk and Protective Factors Survey:
<https://bosr.unl.edu/current-nrpfss-county-level-data>

^e **Referral to and utilization of services:** Department of Health and Human Services

^f **Adult and juvenile arrests:** Nebraska Crime Commission, Crime Statistics:
<https://crimestats.ne.gov/public/Browse/browsetables.aspx>

^g Diversion programs

^h **Domestic violence:** Nebraska Crime Commission, Domestic Assault:
https://ncc.nebraska.gov/sites/ncc.nebraska.gov/files/doc/2019%20Domestic%20Assault%20and%20Arrest%20by%20County_0.pdf

ⁱ Child abuse and neglect

^j **Community violence:** Nebraska Crime Commission, Crime Statistics:
<https://crimestats.ne.gov/public/Browse/browsetables.aspx>

^l **Racial and ethnic disparities:** Prepared by Mitch Herian, University of Nebraska-Lincoln with data provided
by:



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Nebraska Crime Commission, Crime Statistics:

<https://crimestats.ne.gov/public/Browse/browsetables.aspx>

Nebraska Crime Commission, Juvenile Case Management System

Nebraska Judicial Branch Trial Court Case Management System, JUSTICE

Nebraska Judicial Branch, Juvenile Services Division

^m **Court Filings and Juvenile Record Sealing:** Data provided by the Nebraska Judicial Branch Trial Court Case Management System, JUSTICE. Prepared by: Lindsey Wylie, UNO Juvenile Justice Institute on 9-1-20

ⁿ **Access to Counsel:** Kids County in Nebraska Report, Voices for Children, retrieved from: www.voicesforchildren.com/kidscount. Data originally from Nebraska Judicial Branch Trial Court Case Management System, JUSTICE

^o **Diversion procedures and protocols:** Diversion survey distributed to Juvenile Diversion programs, 2020. Prepared by: Lindsey Wylie, UNO Juvenile Justice Institute

^p **Collective impact:** Collective impact surveys distributed to Community Planning Teams, 2019 and 2020. Prepared by: Anne Hobbs and Erin Wasserburger, UNO Juvenile Justice Institute

^q **Collective Impact Elements:** Kania, J., & Kramer, M. (2011). Collective Impact. *Stanford Social Innovation Review*.



Appendix: RED Descriptives

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2015

System Point	N	Amer. Indian/ Alaskan Native	Asian/ Pacific Islander	Black	Hispanic/ Latino	Multiple/ Other	Unspec/ Missing	White
Law enforcement contact	--	--	--	--	--	--	--	--
Youth taken to temporary custody	--	--	--	--	--	--	--	--
Youth issued citation/referral	593*	--	--	--	--	--	--	--
Youth referred to diversion	192	0.50%	1%	7.80%	43.20%	0%	0%	47.40%
Youth enrolled in diversion	172	0.60%	1.20%	7%	43.60%	0%	0%	47.70%
Successful completion diversion	147	0.70%	1.40%	5.40%	43.50%	0%	0%	49%
Youth with multiple charges	12	0%	0%	0%	0%	0%	91.70%	8.30%
Filed on in adult court	5	0%	0%	0%	40%	0%	0%	60%
RAI Override: More Severe	17	0%	0%	0%	70.60%	0%	0%	29.40%
RAI Override: Less Severe	5	0%	0%	0%	80%	0%	0%	20%
Probation intake	95	0%	0%	5.30%	56.80%	0%	0%	37.90%
Successful probation	309	1.90%	1.60%	5.50%	40.80%	1.90%	0%	48.20%
Revocation of probation	88	0%	0%	1.10%	47.70%	1.10%	0%	50%
Youth in OJS custody	--	--	--	--	--	--	--	--
OJS custody: placed in detention	--	--	--	--	--	--	--	--
Youth booked into detention	--	--	--	--	--	--	--	--
Youth booked into detention more than once	--	--	--	--	--	--	--	--

* Hall County sheriff only partially reported to NCC in 2015



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2016

System Point	N	Amer. Indian/ Alaskan Native	Asian/ Pacific Islander	Black	Hispanic/ Latino	Multiple/ Other	Unspec/ Missing	White
Law enforcement contact	--	--	--	--	--	--	--	--
Youth taken to temporary custody	--	--	--	--	--	--	--	--
Youth issued citation/referral	543	--	--	--	--	--	--	--
Youth referred to diversion	153	1.30%	0.70%	4.60%	41.80%	0%	0%	51.60%
Youth enrolled in diversion	141	1.40%	0.70%	5%	42.60%	0%	0%	50.40%
Successful completion diversion	123	0.80%	0.80%	5.70%	41.50%	0%	0%	51.20%
Youth with multiple charges	41	0%	0%	0%	0%	0%	92.70%	7.30%
Filed on in adult court	14	0%	0%	7.10%	14.30%	0%	7.10%	71.40%
RAI Override: More Severe	2	0%	0%	0%	0%	0%	0%	100%
RAI Override: Less Severe	5	0%	0%	0%	20%	0%	0%	80%
Probation intake	74	0%	0%	12.20%	37.80%	0%	0%	50%
Successful probation	304	1%	0.70%	5.90%	60.20%	3.60%	0%	28.60%
Revocation of probation	72	0%	0%	11.10%	45.80%	4.20%	0%	38.90%
Youth in OJS custody	--	--	--	--	--	--	--	--
OJS custody: placed in detention	--	--	--	--	--	--	--	--
Youth booked into detention	--	--	--	--	--	--	--	--
Youth booked into detention more than once	--	--	--	--	--	--	--	--



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2017

System Point	N	Amer. Indian/ Alaskan Native	Asian/ Pacific Islander	Black	Hispanic/ Latino	Multiple/ Other	Unspec/ Missing	White
Law enforcement contact	--	--	--	--	--	--	--	--
Youth taken to temporary custody	--	--	--	--	--	--	--	--
Youth issued citation/referral	641	--	--	--	--	--	--	--
Youth referred to diversion	200	0.50%	0.50%	7%	39.50%	0%	0%	52.50%
Youth enrolled in diversion	178	0.60%	0.60%	5.60%	40.40%	0%	0%	52.80%
Successful completion diversion	161	0.60%	0.60%	5%	42.90%	0%	0%	50.90%
Youth with multiple charges	36	0%	0%	0%	5.60%	0%	91.70%	2.80%
Filed on in adult court	16	0%	0%	12.50%	62.50%	0%	0%	25%
RAI Override: More Severe	7	0%	0%	0%	42.90%	0%	0%	57.10%
RAI Override: Less Severe	5	0%	0%	20%	20%	0%	0%	60%
Probation intake	99	1%	0%	13.10%	39.40%	1%	0%	45.50%
Successful probation	221	0%	0.50%	9%	38.50%	3.20%	0%	48.90%
Revocation of probation	45	0%	0%	8.90%	60%	0%	0%	31.10%
Youth in OJS custody	--	--	--	--	--	--	--	--
OJS custody: placed in detention	--	--	--	--	--	--	--	--
Youth booked into detention	--	--	--	--	--	--	--	--
Youth booked into detention more than once	--	--	--	--	--	--	--	--



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2018

System Point	N	Amer. Indian/ Alaskan Native	Asian/ Pacific Islander	Black	Hispanic/ Latino	Multiple/ Other	Unspec/ Missing	White
Law enforcement contact	--	--	--	--	--	--	--	--
Youth taken to temporary custody	--	--	--	--	--	--	--	--
Youth issued citation/referral	599	--	--	--	--	--	--	--
Youth referred to diversion	220	0.90%	3.20%	5.50%	47.30%	0%	0%	43.20%
Youth enrolled in diversion	203	1%	3.40%	3.90%	46.80%	0%	0%	44.80%
Successful completion diversion	179	1.10%	3.40%	3.90%	46.90%	0%	0%	44.70%
Youth with multiple charges	48	0%	0%	0%	6.20%	0%	91.70%	2.10%
Filed on in adult court	13	0%	0%	0%	53.80%	0%	15.40%	30.80%
RAI Override: More Severe	10	0%	0%	0%	50%	0%	0%	50%
RAI Override: Less Severe	4	0%	0%	25%	0%	0%	0%	75%
Probation intake	105	3.80%	0%	8.60%	45.70%	1.90%	0%	40%
Successful probation	229	0%	0%	18.30%	34.90%	3.90%	0%	42.80%
Revocation of probation	67	0%	0%	9%	43.30%	0%	0%	47.80%
Youth in OJS custody	--	--	--	--	--	--	--	--
OJS custody: placed in detention	--	--	--	--	--	--	--	--
Youth booked into detention	--	--	--	--	--	--	--	--
Youth booked into detention more than once	--	--	--	--	--	--	--	--



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2019

System Point	N	Amer. Indian/ Alaskan Native	Asian/ Pacific Islander	Black	Hispanic/ Latino	Multiple/ Other	Unspec/ Missing	White
Law enforcement contact	--	--	--	--	--	--	--	--
Youth taken to temporary custody	--	--	--	--	--	--	--	--
Youth issued citation/referral	546	--	--	--	--	--	--	--
Youth referred to diversion	191	1%	0%	2.10%	50.80%	0.50%	0%	45.50%
Youth enrolled in diversion	174	1.10%	0%	1.10%	51.10%	0.60%	0%	46%
Successful completion diversion	153	0.70%	0%	1.30%	52.30%	0%	0%	45.80%
Youth with multiple charges	64	0%	0%	0%	3.10%	0%	90.60%	6.20%
Filed on in adult court	11	0%	0%	0%	54.50%	0%	0%	45.50%
RAI Override: More Severe	13	0%	0%	0%	46.20%	0%	0%	53.80%
RAI Override: Less Severe	11	0%	0%	27.30%	45.50%	0%	0%	27.30%
Probation intake	145	2.10%	0%	6.90%	53.10%	0.70%	0%	37.20%
Successful probation	181	0%	0%	4.40%	48.60%	0%	0%	47%
Revocation of probation	60	0%	0%	8.30%	75%	0%	0%	16.70%
Youth in OJS custody	--	--	--	--	--	--	--	--
OJS custody: placed in detention	--	--	--	--	--	--	--	--
Youth booked into detention	--	--	--	--	--	--	--	--
Youth booked into detention more than once	--	--	--	--	--	--	--	--



Appendix: Sealed Court Records by Year

*Cases offered diversion, mediation or RJ are not available data points in in JUSTICE. All cases filed in adult court and transferred to juvenile court overlapped with cases that were filed in adult court as a misdemeanor or infraction; as such, they were omitted from analysis

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2015	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	134	175	76.6%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	544	858	63.4%
Filed in Adult Court (M or I)	17	85	20.0%
Filed in Adult Court and Transferred to Juv. Court	--	--	--
Total	695	1118	62.2%

2016	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	167	204	81.9%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	603	966	62.4%
Filed in Adult Court (M or I)	5	43	11.6%
Filed in Adult Court and Transferred to Juv. Court	--	--	--
Total	775	1226	63.2%

2017	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	192	284	67.6%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	448	868	51.6%
Filed in Adult Court (M or I)	29	66	43.9%
Filed in Adult Court and Transferred to Juv. Court	--	--	--
Total	669	1218	54.9%



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2018	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	225	336	67.0%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	442	1013	43.6%
Filed in Adult Court (M or I)	25	41	61.0%
Filed in Adult Court and Transferred to Juv. Court	0	1	0.0%
Total	693	1401	49.5%

2019	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	212	356	59.6%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	156	824	18.9%
Filed in Adult Court (M or I)	16	28	57.1%
Filed in Adult Court and Transferred to Juv. Court	0	4	0.0%
Total	384	1227	31.3%