EVIDENCE-BASED NEBRASKA

COUNTY NEEDS ASSESSMENT FY 2020-2021

Madison County

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Appendix: Sealed Court Records by Year



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Youth Level

- Hispanic, Native American, and Black youth are over-represented in chronic absenteeism as compared to enrollment rates in the schools.
- 8th graders report higher levels of loss of sleep from worry and being depressed compared to the state; 10th graders also report higher levels of being depressed compared to the state
- 12th graders report slightly higher rates of tobacco use compared to the state
- o All other substance use questions are lower than the state average across all grades
- 8th graders and 12th graders report slightly higher levels of gang involvement compared to the state.
- Arrests for all ages are lower in 2019 than 2018 but have increased for the under 18 age category.
- Rates of arrests for Other Assaults, Vandalism, Liquor Laws, and All Other Offenses have increased from 2018 to 2019 for the under 18 age group.
- The Arizona Assessment domains with the highest number of "yes" responses are Drug Use, Truant, Peers, and Status Offense. Programs in Madison County should focus on addressing these areas.
- Approximately 25% of youth citations are being referred to diversion. It is not clear where the other cases are (perhaps dropped or dismissed); the community could look to further examine whether cases are properly funneling through the juvenile justice system.
- Law enforcement data by race and ethnicity would be very beneficial to have a clearer picture
 of RED. With the exception of Asian/Pacific Islander and White, all other race/ethnicities are
 overrepresented compared to the demographics of Madison County at all diversion and
 probation points. Black and Native American youth are also overrepresented with cases filed in
 adult court and to have more than one charge filed. Unfortunately, we did not receive law
 enforcement data by race/ethnicity so we cannot determine whether youth of each
 race/ethnicity are being referred to diversion and probation at a similar rate as they are
 receiving a citation from law enforcement.
 - White youth are underrepresented at all points.
 - Court cases (youth with multiple charges and filed on in adult court) are missing race/ethnicity data.
- The disproportionality is highest for Black youth being filed on in adult court and probation intakes and RAI underrides.
- Once referred, youth of all race/ethnicity are enrolling and successfully completing diversion at the rate to which they were referred.

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Table 1.

Distribution of the Population Age 10-17 by Race/Ethnicity and Gender (5-year estimates, 2014-2018) ^a

Males

Geographic Area Name	Total Count	Non- Hispanic White	Hispanic or Latino	Black	American Indian	Asian or Pacific Islander	2+ Races
Nebraska	108,494	70.4%	16.2%	5.7%	1.4%	2.0%	4.4%
Madison	2,192	67.6%	24.4%	2.3%	2.8%	0.0%	3.0%

Females

Geographic Area Name	Total Count	Non- Hispanic White	Hispanic or Latino	Blac k	American Indian	Asian or Pacific Islander	2+ Races
Nebraska	102,658	69.9%	15.8%	5.2%	1.2%	2.5%	5.4%
Madison	1,906	69.2%	20.8%	2.2%	1.5%	4.1%	2.2%

Click here to go back to RED analysis

Table 2.

School Membership by Race/ Ethnicity and School Year (2014-2019) ^b

Year	Geographic Area	Total Count	Hispanic	Asian	American Indian or Alaska Native	Black or African American	Native Hawaiian or Other Pacific islander	White	Two or More Races
2014-	Madison	5,685	26.46%	0.58%	2.20%	2.23%	0.23%	65.44%	2.87%
2015	Nebraska	312,281	17.74%	2.43%	1.42%	6.70%	0.13%	68.20%	3.38%
2015-	Madison	5,730	26.61%	1.01%	1.94%	2.11%	0.17%	65.29%	2.86%
2016	Nebraska	315,542	18.08%	2.53%	1.38%	6.67%	0.14%	67.72%	3.47%
2016-	Madison	5,832	26.58%	1.22%	2.21%	1.66%	0.15%	64.93%	3.24%
2017	Nebraska	318,853	18.61%	2.66%	1.38%	6.69%	0.15%	66.92%	3.59%
2017-	Madison	5,906	26.60%	1.19%	2.01%	1.57%	0.12%	65.02%	3.49%
2018	Nebraska	323,391	18.80%	2.76%	1.35%	6.67%	0.14%	66.50%	3.78%
2018-	Madison	5,998	26.44%	1.30%	1.95%	1.48%	0.10%	65.22%	3.50%
2019	Nebraska	325,984	19.13%	2.83%	1.33%	6.63%	0.15%	66.02%	3.91%





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Table 3.

Chronic Absenteeism by Race/Ethnicity and School Year (2014 - 2019)^b

Year	Geographic Area	Total Youth with Chronic Absenteeism	Hispanic	Asian	American Indian or Alaska Native	Black or African American	Native Hawaiian or Other Pacific islander	White	Two or More Races
2014-	Madison	524	<mark>37.21%</mark>	*	<mark>4.20%</mark>	<mark>5.53%</mark>	*	50.76%	2.29%
2015	Nebraska	35,638	<mark>24.54%</mark>	1.64%	<mark>4.42%</mark>	<mark>12.93%</mark>	0.19%	51.61%	4.68%
2015-	Madison	467	<mark>35.55%</mark>	*	<mark>4.28%</mark>	<mark>5.14%</mark>	*	52.03%	3.00%
2016	Nebraska	38,812	<mark>25.73%</mark>	1.55%	<mark>4.27%</mark>	<mark>13.68%</mark>	0.27%	49.68%	4.83%
2016-	Madison	516	<mark>37.02%</mark>	2.33%	<mark>8.14%</mark>	<mark>3.10%</mark>	*	46.12%	3.29%
2017	Nebraska	42,290	<mark>26.90%</mark>	1.66%	<mark>4.40%</mark>	<mark>14.22%</mark>	0.24%	47.66%	4.92%
2017-	Madison	540	<mark>38.89%</mark>	*	<mark>7.04%</mark>	<mark>4.26%</mark>	*	46.48%	3.33%
2018	Nebraska	46,365	<mark>26.81%</mark>	1.77%	<mark>4.18%</mark>	<mark>14.49%</mark>	0.22%	47.37%	2389
2018-	Madison	612	<mark>41.67%</mark>	1.96%	<mark>5.07%</mark>	<mark>4.25%</mark>	*	41.50%	<mark>5.56%</mark>
2019	Nebraska	46,356	<mark>27.64%</mark>	1.76%	<mark>4.16%</mark>	<mark>14.71%</mark>	0.23%	46.27%	<mark>5.23%</mark>

Table 4.

Disabilities, English Proficiency, Eligibility for Free/Reduced Lunch and School Year (2014 – 2019) ^b

Year	Geographic Area	Total Count	IDEA	504 Plan	Limited English Proficiency	Free/Reduced Lunch
2014-	Madison	5,685	13.58%	0.56%	4.34%	<mark>48.99%</mark>
2015	Nebraska	312,281	13.66%	0.76%	5.97%	<mark>44.53%</mark>
2015-	Madison	5,730	13.19%	0.59%	4.57%	<mark>46.46%</mark>
2016	Nebraska	315,542	13.64%	0.90%	5.90%	<mark>44.23%</mark>
2016-	Madison	5,832	12.98%	0.53%	4.87%	<mark>49.98%</mark>
2017	Nebraska	318,853	13.80%	0.93%	6.99%	<mark>44.76%</mark>
2017-	Madison	5,906	13.95%	0.83%	4.50%	<mark>48.80%</mark>
2018	Nebraska	323,391	15.87%	0.88%	6.59%	<mark>46.24%</mark>
2018-	Madison	5,998	13.89%	*	4.75%	<mark>48.60%</mark>
2019	Nebraska	325,984	16.13%	0.85%	6.78%	<mark>45.42%</mark>

Per the Nebraska Department of Education, the * represents masked data, which they define as 10 or fewer students, for the confidentiality of the students



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Table 5.

Nebraska Public High School 4-Year Graduation Rates by County (5-year estimates, 2015-2019) °

County	Total in Las	st 5 Years	Yearly Av	verages	Graduation	
	Graduates	Students	Graduates	Students	Rate	Rank
Nebraska	100,111	112,857	20,022.2	22,571.4	88.7%	n/a
Madison	1,981	2,175	79.2	87.0	<mark>91.1%</mark>	70

Data are only for public school districts and their associated high schools. The figures are aggregated based on the location of the school, not the residential location of the student. The figures for Dawes County are impacted by a vocational school where graduation rates are less than 25%; in the rest of the county graduation rates equal 93%.

Table 6.

Youth Who Report Mental Health Symptoms and Substance Use by Grade (2018) d

		8 th	10 th	12 th
Madison	Loss of sleep from worry	<mark>21.4%</mark>	15.8%	18.8%
Nebraska		<mark>18.0%</mark>	20.6%	21.6%
Madison	Depressed	<mark>35.3%</mark>	<mark>37.7%</mark>	31.3%
Nebraska		<mark>31.1%</mark>	<mark>34.8%</mark>	35.3%
Madison	Considered/Attempted suicide	13.2%	14.6%	13.5%
Nebraska		22.9%	18.2%	16.2%
Madison	Current alcohol	6.5%	18.6%	34.4%
Nebraska		9.8%	20.1%	34.2%
Madison	Current binge drinking	0.5%	6.5%	12.5%
Nebraska		1.3%	6.2%	15.0%
Madison	Current marijuana	1.5%	6.4%	11.5%
Nebraska		3.0%	7.3%	13.9%
Madison	Current tobacco	3.0%	7.2%	<mark>17.5%</mark>
Nebraska		3.7%	8.0%	<mark>15.3%</mark>
Madison	Current vaping	8.4%	17.1%	30.9%
Nebraska		10.4%	24.7%	37.3%
Madison	Hopeful for future (past week)	78.2%	77.0%	83.2%
Nebraska		78.0%	76.1%	77.6%

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**JJI is currently waiting for the legal team at DHHS to approve providing this data

Table 7.

Juveniles Referred to Services ^e

Table 8.

Juveniles Referred to Services by Race/Ethnicity, Gender, and Mental Health Diagnosis®

Table 9.

Juveniles Who Utilized Services ^e

Table 10.

Types of Services Utilized ^e

Table 11. Youth Who Report Gang Involvement by Grade (2018) ^d

		8 th	10 th	12 th
Madison	Youth Reported Gang Involvement	<mark>4.0%</mark>	2.9%	<mark>4.1%</mark>
Nebraska		<mark>3.8%</mark>	4.4%	<mark>3.8%</mark>



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Table 12.

Arrest Rates for Adults and Juveniles for 2018 and 2019 with Percent Change ^f

Arrestee Age		All Arres	stee Ages	Under 18			
Summary Arrest Date	2018	2019	2018 - 2019 Growth %	2018	2019	2018 - 2019 Growth %	
Jurisdiction by Geography			MADISO	N COUN	TY		
Arrest Offense							
Total	<mark>1,569</mark>	<mark>1,522</mark>	-3.00	<mark>285</mark>	<mark>301</mark>	5.61	
Rape Total	3	4	33.33	1	2	100.00	
Robbery Total	1	3	200.00	-	1	-	
Aggravated Assault Total	16	18	12.50	1	-	-100.00	
Burglary Total	7	13	85.71	-	1	-	
Larceny-Theft Total	<mark>235</mark>	<mark>132</mark>	-43.83	<mark>61</mark>	<mark>25</mark>	<mark>-59.02</mark>	
Motor Vehicle Theft Total	5	8	60.00	2	4	100.00	
Other Assaults	117	117	0.00	<mark>31</mark>	<mark>39</mark>	25.81	
Arson	1	1	0.00	-	-	-	
Forgery and Counterfeiting	10	5	-50.00	-	-	-	
Fraud	36	24	-33.33	2	-	-100.00	
Embezzlement	9	5	-44.44	-	-	-	
Stolen Property; Buying, Receiving, Possessing	8	12	50.00	3	6	100.00	
Vandalism	38	56	47.37	<mark>9</mark>	<mark>19</mark>	111.11	
Weapons; Carrying, Possessing, etc.	8	8	0.00	0	2	-	
Prostitution	-	1	-	-	-	-	
Assisting or Promotion Prostitution	4	1	-75.00	-	-	-	
Sex Offenses (Except Rape and Prostitution)	6	4	-33.33	1	-	-100.00	
Drug Violations - Sale/Manufacturing	16	9	-43.75	2	0	-100.00	
Drug Violations - Possession	<mark>240</mark>	<mark>261</mark>	8.75	<mark>30</mark>	<mark>36</mark>	20.00	
NIBRS Unable to Classify	-	1	-	-	1	-	
Offenses Against Family and Children	10	11	10.00	-	0	-	
Driving Under the Influence	101	128	26.73	1	1	0.00	
Liquor Laws	191	182	-4.71	<mark>25</mark>	<mark>31</mark>	24.00	
Disorderly Conduct	62	63	1.61	23	23	0.00	
All Other Offenses (Except Traffic)	433	443	2.31	<mark>81</mark>	<mark>98</mark>	20.99	
Curfew and Loitering Law Violations	12	11	-8.33	12	11	-8.33	
Runaways	-	1	-	-	1	-	



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Table 13.

Risk Assessment Domains for Youth Assessed on Diversion (2015 - 2017)^g

	Mad	ison	All Arizo	na Counties
Score	0	1	0	1
Family Conflict	94.7%	5.3%	89.1%	10.9%
Assaultive	100.0%	0.0%	87.2%	12.8%
<mark>Drug Use</mark>	78.9%	21.1%	72.0%	28.0%
Truant	84.2%	15.8%	84.1%	15.9%
Enrolled in School	100.0%	0.0%	88.6%	11.4%
Mental Health	100.0%	0.0%	77.1%	22.9%
Peers	78.9%	21.2%	58.8%	41.2%
Runaway	94.7%	5.3%	94.3%	5.7%
Status Offense	57.9%	42.1%	61.1%	38.9%
Prior Complaint	100.0%	0.0%	94.8%	5.2%
Mean Score	M = <mark>2.11</mark> , SI	D = 1.10, 1-4	<i>M</i> = <mark>1.90</mark> ,	SD = 1.44, 0-7

Madison County n = 19; Statewide n = 206

Table 14. Racial and Ethnic Disparities Descriptives (2015-2019)⁺

Click here to see Census and School Population Data

See Appendix for yearly data

System Point	N	Amer. Indian/ Alaskan Native	Asian/ Pacific Islander	Black	Hispanic/ Latino	Multiple/ Other	Unspec/ Missing	White
Law enforcement contact								
Youth taken to temporary custody								
Youth issued citation/referral	1481							
Youth referred to diversion	370	<mark>8.10%</mark>	0.30%	<mark>6.80%</mark>	<mark>29.20%</mark>	4.60%	0%	<mark>51.10%</mark>
Youth enrolled in diversion	364	<mark>8.20%</mark>	0.30%	<mark>6.90%</mark>	<mark>29.10%</mark>	4.70%	0%	<mark>50.80%</mark>
Successful completion diversion	277	<mark>6.10%</mark>	0%	<mark>6.90%</mark>	<mark>28.20%</mark>	4.30%	0%	<mark>54.50%</mark>
Youth with multiple charges	119	<mark>10.10%</mark>	0.80%	<mark>8.40%</mark>	20.20%	0%	26.10%	<mark>34.50%</mark>





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Filed on in adult court	33	0%	0%	<mark>15.20%</mark>	18.20%	0%	33.30%	<mark>33.30%</mark>
RAI Override: More Severe	93	<mark>7.50%</mark>	0%	<mark>8.60%</mark>	<mark>30.10%</mark>	2.20%	0%	<mark>51.60%</mark>
RAI Override: Less Severe	11	<mark>9.10%</mark>	0%	<mark>18.20%</mark>	<mark>36.40%</mark>	0%	0%	<mark>36.40%</mark>
Probation intake	161	<mark>6.80%</mark>	0%	<mark>11.20%</mark>	<mark>29.80%</mark>	1.90%	0%	<mark>50.30%</mark>
Successful probation	407	<mark>7.90%</mark>	1%	<mark>7.60%</mark>	<mark>32.70%</mark>	1.20%	0%	<mark>49.60%</mark>
Revocation of probation	197	<mark>9.10%</mark>	0%	<mark>8.10%</mark>	<mark>36.50%</mark>	1%	0%	<mark>45.20%</mark>
Youth in OJS custody								
OJS custody: placed in detention			-					
Youth booked into detention			-					
Youth booked into detention more than once								



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Family Level

- Compared to state data, Madison County has slightly higher rates of children in poverty.
- Number of adults with bachelor's degrees is lower than the state average; it may be possible that residents who go to college outside of Madison County find employment where they go to school and do not return to Madison County.
- Compared to state data, Madison County has slightly higher rate of household renters and low rates of household owners.
- A large percentage of students have access to internet at home.
- Madison County has a higher rate of house without vehicles at home compared to the state.
- 8th graders report feeling supported by adults at school at slightly lower rates than the state.

Table 15.

Poverty/SES, Educational Attainment, Technology and Computers in Home, Housing, and Transportation (5-year estimates, 2014-2018) ^a

Measurement		Madison	Nebraska
Poverty/SES	Children <18 in Poverty	<mark>20.9%</mark>	14.8%
•	Number of children 12-	848	43,814
	17 below 185% poverty		
	Percent of children 12-	<mark>29.8%</mark>	28.9%
	17 below 185% poverty		
Educational attainment	Age 25+ with B.D.	<mark>22.4%</mark>	31.3%
	County rank	34	-
	Age 25+ with some	<mark>21.3%</mark>	23.0%
	college, no degree		
	County rank	79	-
	Age 25+ with HS degree	90.1%	91.1%
	County Rank	67	-
Technology and computers in the home	% under 18 with a	97.1%	96.9%
	computer at home		
	County rank	69	-
	% under 18 with an	91.1%	91.0%
	internet subscription at		
	home		
	County rank	48	-
	% under 18 with	89.5%	90.8%
	broadband internet		
	access at home		
	County Rank	56	-





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Housing	Owner-occupied households	9,364	498,567
	Total households	14,254	754,063
	Owner %	<mark>65.7%</mark>	66.1%
	Renters	4,890	255,496
	Renter %	<mark>34.3%</mark>	33.9%
Transportation	Households with no vehicle available	866	40,465
	Total households	14,254	754,063
	No vehicle %	<mark>6.1%</mark>	5.4%

Table 16.

Youth Who Report Supportive Adults by Grade (2018) ^d

		8 th	10 th	12 th
Madison	Adult at home who listens	89.6%	90.6%	87.4%
Nebraska		87.3%	85.0%	85.6%
Madison	Adult at school who listens	<mark>84.5%</mark>	88.6%	91.8%
Nebraska		<mark>85.2%</mark>	85.0%	87.4%

Table 17.

Domestic Violence Reports and Cleared by Arrest or Exceptional Means (2019)^h

	Aggravated Domestic Assaults Reported	Aggravated Domestic Assaults Cleared by Arrest or Exceptional Means	Simple Domestic Assaults Reported	Simple Domestics Assaults Cleared by Arrest or Exceptional Means
Madison	9	8	25	18
Nebraska	562	402	2512	2019

Table 18. Child Abuse and Neglect Reports (2018) ⁱ

	Abuse/Neglect Calls	Reports Assessed	Substantiated	Unfounded
Madison	559	40%	14%	67%
Nebraska	36,480	33.4%	16.0%	68.3%

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Community Level

- With regard to how the youth perceive the community attitudes on substance use, 12th graders report lower rates regarding marijuana than the state average.
- Juvenile record sealing is not "automatic" even if statute requires it to seal. Sealing a record requires administrative staff to initiate the process. Dismissed or dropped cases should be sealed at a rate of 100%. All others should be sealed at the rate to which youth successfully complete their court requirements (completion of diversion, probation, restorative practice, or other treatment).
- There are high rates of missing race/ethnicity data at the trial court (JUSTICE) and older diversion data. Data for race and ethnicity at each juvenile justice system point is imperative for an accurate Racial and Ethnic Disparities (RED) analysis.

Table 19.

Community Violence Measured by Arrests for Violent Crime (2019) ^j

Type of Violence	Madison	Nebraska
Murder and Nonnegligent manslaughter	0	34
Rape	4	264
Robbery	3	367
Aggravated Assault	18	1,639
Other Assaults	<mark>117</mark>	8,782

Table 20. Youth Perceptions of Community Attitudes on Substance Use by Grade (2018) ^d

		8 th	10 th	12 th
Madison	Wrong/very wrong – Marijuana	94.3%	92.8%	<mark>83.9%</mark>
Nebraska		94.4%	89.8%	<mark>85.2%</mark>
Madison	Wrong/very wrong – alcohol	91.6%	82.5%	71.7%
Nebraska		89.1%	80.4%	68.7%
Madison	Wrong/very wrong – cigarettes	92.5%	92.0%	79.6%
Nebraska		92.9%	89.0%	78.7%



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Table 21.

Juvenile Court Record Sealing Analysis (2015 – 2019)^m

see Appendix for yearly data

	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	137	209	<mark>65.6%</mark>
Offered Diversion, mediation, or RJ			
Filed in Juv. Court	793	2870	27.6%
Filed in Adult Court (M or I)	30	121	24.8%
Filed in Adult Court and Transferred to Juv. Court			
Total	962	3260	29.5%

*Cases offered diversion, mediation or RJ are not available data points in in JUSTICE. All cases filed in adult court and transferred to juvenile court overlapped with cases that were filed in adult court as a misdemeanor or infraction; as such, they were omitted from analysis



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Policy, Legal and System Level

- This county is not a county required to provide counsel under statute; notably, access to counsel is lower than the state average in this community.
- There are few 3A, 3B uncontrollable, and 3C filings in court so the community is diverting appropriately; however, Madison County does have curfew charges being filed in court. It has gone down in recent years though.
- With respect to diversion practices, the community may want to consider a few things:
 - Not filing all unsuccessful cases, if the youth completed most of the diversion plan
 - Allowing warning letters for the lowest risk youth
 - Comparing diversion fees to court costs so they are comparable. With a higher proportion of children <18 in poverty, perhaps offering scholarships
 - If drug testing is needed, it should only be used on cases where the youth demonstrates a substance use issue.

Table 22.

Percent of Youth in Juvenile Court Who Had Access to Counsel (2018) ⁿ

	Madison	Nebraska
Access to Counsel	<mark>40.0% 59.9%</mark>	73.5%

<u>Neb. Rev. 43-272</u>. Right to counsel; appointment; payment; guardian ad litem; appointment; when; duties; standards for guardians ad litem; standards for attorneys who practice in juvenile court.

(1)(a) In counties having a population of less than one hundred fifty thousand inhabitants, when any juvenile shall be brought without counsel before a juvenile court, the court shall advise such juvenile and his or her parent or guardian of their right to retain counsel and shall inquire of such juvenile and his or her parent or guardian as to whether they desire to retain counsel.

(b) In counties having a population of one hundred fifty thousand or more inhabitants, when any juvenile court petition is filed alleging jurisdiction of a juvenile pursuant to subdivision (1), (2), (3)(b), or (4) of section 43-247, counsel shall be appointed for such juvenile.

EVIDENCE-BASED NEBRASKA

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Table 23.

Frequency of Youth with a Curfew Violation (2015 – 2019)^m

	Madison	Nebraska
Curfew Court Filing	<mark>53</mark>	352

2015	2016	2017	2018	2019	Total
6	14	13	12	8	53

Table 24.

Court Filing for 3A, 3B, and 3C cases $(2015 - 2019)^{m}$

		Madison							
Filed Subtype	2015	2016	2017	2018	2019	Total			
3A- Homeless/Neglect	0	0	0	0	0	0			
3B – Absenteeism/Truancy	1	5	<mark>8</mark>	<mark>0</mark>	<mark>4</mark>	19			
3B - Uncontrollable	0	8	<mark>12</mark>	<mark>2</mark>	<mark>7</mark>	29			
3C – Mentally III and Dangerous	6	11	8	5	4	34			

	Nebraska							
Filed Subtype	2015	2016	2017	2018	2019	Total		
3A- Homeless/Neglect	0	2	0	2	3	7		
3B – Absenteeism/Truancy	96	510	493	423	475	1997		
3B - Uncontrollable	47	118	125	119	82	491		
3C – Mentally III and Dangerous	22	48	37	22	23	306		



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Table 25.

County Diversion Procedures and Protocols Compared to Statewide Responses (2020) °

	Madison	Nebraska *
Refer ALL juveniles who are first	Yes	Yes: 27.3%
time offenders to diversion		No: 63.6%
		Not sure: 9.1%
File a juvenile's charges at the	No	Yes: 18.2%
time of the referral to diversion		No: 70.5%
		Not sure: 11.4%
File a juvenile's charges if they are	Always	Always: 47.7%
unsuccessful on diversion		Sometimes: 47.7%
		Not sure: 4.5%
Allow a juvenile to complete	Yes	Yes: 61.4%
diversion more than once		No: 34.1%
		Not sure: 4.5%
Charges/offenses that make a	Yes; Homicide, 1st Degree Sexual	Yes: 86.4%
juvenile ineligible for diversion	Assault, Armed Robbery	No: 9.1%
		Not sure: 4.5%
Warning letters instead of	No	Yes: 27.3%
intervention		No: 61.4%
		Not sure: 11.4%
Currently drug test	Yes	Yes: 31.8%
		No: 65.9%
		Not sure: 2.3%
Fees beyond restitution	Yes; \$75	Yes: 86.4%
		No: 13.6%
		Not sure: 0.0%
Use of graduated responses prior	Yes; may include extending	Yes: 47.7%
to discharge	another month or additional	No: 25.0%
-	activities, depending on the need	Not sure: 27.3%
Sealing diversion records	Yes; The Diversion assistant	Yes: 59.1%
	notifies the arresting agency that	No: 22.7%
	the juvenile has completed the	Not sure: 18.2%
	diversion program. If the Juvenile	
	completes the diversion program	
	then the letter is sent and record	
	sealed.	

*responses included 44 juvenile diversion programs; representing 68 counties/tribe (91.9% response rate)





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Community Team Level

- A community lead should be able to get roughly a 75% response, to ensure active participation on planning issues, your response rate was 37.0%.
- The rates of collective impact went up for three elements, but down for two. The community team should look at shared measurement and continuous communication amongst the team.
- The community team should be representative of the population of that community but should also include diversity. It might be beneficial to add diverse member to your team (especially because of the patterns of over and under representation.)
- The Northeast Team has good representation of previous system involvement.
- There were no probation, defense counsel, DHHS, ministry/faith based, or detention system point mentioned on your team; it could be that your team does include members at these system points but did not respond to the survey.
- ³/₄ of the team felt heard by the group, but that may not be representative due to low response rate.

Table 26. Collective Impact Survey Response Rates ^p

	Northea	ast Team	Nebraska		
Year of survey	2019	2020	2019	2020	
Number of surveys sent	29	46	1407	780	
Number of completed surveys	5	17	221	345	
Response rate	17.2%	<mark>37.0%</mark>	28.3%	24.5%	

Table 27. Collective Impact Survey Scores ^p

	Northeast	Геат	Nebraska		
Year of survey	2019	2020	2019	2020	
	Mean Score		Mean Score		
Common agenda	5.14	5.65	5.29	5.69	
Mutually reinforcing	5.25	5.29	5.37	5.50	
Shared measurement	<mark>5.18</mark>	<mark>4.94</mark>	5.21	5.45	
Continuous communication	<mark>5.50</mark>	<mark>5.41</mark>	5.49	5.55	
Backbone agency	5.25	5.35	5.52	5.78	

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The five elements of Collective Impact are:

- **Common agenda:** Participants have a shared vision and common understanding of both the problem and potential solutions to that problem.
- **Mutually reinforcing activities:** Participant activities must be differentiated while still being coordinated through a mutually reinforcing plan of action.
- **Shared measurement:** Collecting data and measuring results consistently across all participants ensures efforts remain aligned and participants hold each other accountable.
- **Continuous communication:** Consistent and open communication is needed across stakeholders to build trust, assure mutual objectives, and create common motivation.
- **Backbone support**: Creating and managing Collective Impact often requires a separate organization(s) with staff and a specific set of skills to serve as the backbone for the entire initiative and to coordinate participating organizations ^q

Table 28. Community Planning Team Diversity ^p

	Northeas	st Team	Neb	raska
	N = 17	(%)	N = 345	(%)
Gender				
Male	8	47.1%	101	29.3%
Female	8	47.1%	229	66.4%
Missing	1	5.9%	15	4.3%
Age				
Under 30			19	5.6%
30-39	6	35.3%	68	19.6%
40-49	6	35.3%	88	25.4%
50-59	2	11.8%	90	25.8%
60 and over	2	11.8%	44	13%
Missing	1	5.9%	36	10.4%
Race/Ethnicity				
White	15	88.2%	230	66.7%
Black	<mark></mark>		10	2.9%
Hispanic	<mark></mark>		13	3.8%
Native American	<mark></mark>		6	1.7%
Asian	1	5.9%	1	0.3%
Other			2	0.6%
Provided town name	1	5.9%	63	18.3%

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Missing			19	5.5%
Previous System Involvement				
Yes	7	41.2%	98	28.4%
No	10	58.8%	242	70.1%
Missing			5	1.4%
Missing			0	1.470
System Point*				
Law enforcement	4	19.0%	34	7.8%
County attorney/ juvenile court	5	23.8%	32	7.3%
K-12 or secondary education	7	33.3%	65	14.9%
Ministry/faith based			10	2.3%
Diversion	2	9.5%	55	12.6%
Probation			31	7.1%
Public defender/ defense counsel/			8	1.8%
guardian ad litem				
DHHS or Child Welfare			13	3.0%
Treatment provider	1	4.8%	40	9.2%
Post adjudication or detention			8	1.8%
Community based program	1	4.8%	109	25.0%
Elected official or government			6	1.4%
Restorative practices			6	1.4%
Backbone or system improvement			3	0.7%
Other	1	4.8%	16	3.7%
Voice on Team				
Feel heard	13	76.5%	270	78.3%
Do not feel heard	4	23.5%	75	21.7%

Boone n = 1, Burt n = 1, Cuming n = 1, Madison n = 10, Stanton n = 1, Wayne n = 1 (one person named more than one county they represent)

*note. Team members could have selected more than one system point; as such, they do not add up to 100%



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References and Resources

^a Population data: Table B01001 race series, 2014-2018 American Community Survey, U.S. Census Bureau Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on July 10, 2020

^a Youth employment: Table B23001, 2014-2018 American Community Survey, U.S. Census Bureau Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on July 10, 2020

^a Poverty/SES: Table B10724, 2014-2018 American Community Survey, U.S. Census Bureau Prepared by: David Drozd, UNO Center for Public Affairs Research on 3-18-2020

^a Technology in household: Table B28005, 2014-2018 American Community Survey, U.S. Census Bureau Compiled by: David Drozd, UNO Center for Public Affairs Research on 8-11-20

^a Home owner/transportation: Table B25045, 2014-2018 American Community Survey, U.S. Census Bureau Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on 8-11-20

^a Education attainment: Table B15002, 2014-2018 American Community Survey, U.S. Census Bureau Prepared by: David Drozd, UNO Center for Public Affairs Research on 3-18-2020

^b School membership, chronic absenteeism, student disability, and free/reduced lunch: Prepared by Sara Simonsen, Nebraska Department of Education

[°] Graduation rates: Special Tabulation by Sara Simonsen, Nebraska Department of Education Prepared by: David Drozd, UNO Center for Public Affairs Research on 7-24-2020

^d Mental health, Substance use, gang, and community perceptions of substance use: Bureau of Sociological Research, Nebraska Risk and Protective Factors Survey: https://bosr.unl.edu/current-nrpfss-county-level-data

^e Referral to and utilization of services: Department of Health and Human Services

^f Adult and iuvenile arrests: Nebraska Crime Commission. Crime Statistics: https://crimestats.ne.gov/public/Browse/browsetables.aspx ^g Diversion programs

^h Domestic violence: Nebraska Crime Commission, Domestic Assault: https://ncc.nebraska.gov/sites/ncc.nebraska.gov/files/doc/2019%20Domestic%20Assault%20and%20Arrest%2 0by%20County 0.pdf ¹Child abuse and neglect

^jCommunity violence: Nebraska Crime Commission, Crime Statistics: https://crimestats.ne.gov/public/Browse/browsetables.aspx ^k Distance to detention facility: Google Maps

Racial and ethnic disparities: Prepared by Mitch Herian, University of Nebraska-Lincoln with data provided by:

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Nebraska Crime Commission, Crime Statistics: <u>https://crimestats.ne.gov/public/Browse/browsetables.aspx</u> Nebraska Crime Commission, Juvenile Case Management System Nebraska Judicial Branch Trial Court Case Management System, JUSTICE Nebraska Judicial Branch, Juvenile Services Division

^m Court Filings and Juvenile Record Sealing: Data provided by the Nebraska Judicial Branch Trial Court Case Management System, JUSTICE. Prepared by: Lindsey Wylie, UNO Juvenile Justice Institute on 9-1-20

ⁿ Access to Counsel: Kids County in Nebraska Report, Voices for Children, retrieved from: <u>www.voicesforchildren.com/kidscount</u>. Data originally from Nebraska Judicial Branch Trial Court Case Management System, JUSTICE

^o **Diversion procedures and protocols:** Diversion survey distributed to Juvenile Diversion programs, 2020. Prepared by: Lindsey Wylie, UNO Juvenile Justice Institute

^p Collective impact: Collective impact surveys distributed to Community Planning Teams, 2019 and 2020. Prepared by: Anne Hobbs and Erin Wasserburger, UNO Juvenile Justice Institute

^q **Collective Impact Elements:** Kania, J., & Kramer, M. (2011). Collective Impact. *Stanford Social Innovation Review*.





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Appendix: RED Descriptives

System Point	N	Amer. Indian/ Alaskan Native	Asian/ Pacific Islander	Black	Hispanic/ Latino	Multiple/ Other	Unspec/ Missing	White
Law enforcement contact								
Youth taken to temporary custody								
Youth issued citation/referral	271							
Youth referred to diversion	82	6.10%	0%	8.50%	22%	0%	0%	63.40%
Youth enrolled in diversion	82	6.10%	0%	8.50%	22%	0%	0%	63.40%
Successful completion diversion	68	4.40%	0%	8.80%	25%	0%	0%	61.80%
Youth with multiple charges	5	0%	0%	0%	40%	0%	0%	60%
Filed on in adult court	4	0%	0%	0%	25%	0%	0%	75%
RAI Override: More Severe	8	0%	0%	25%	12.50%	0%	0%	62.50%
RAI Override: Less Severe	2	0%	0%	50%	50%	0%	0%	0%
Probation intake	14	0%	0%	21.40%	35.70%	0%	0%	42.90%
Successful probation	95	6.30%	0%	4.20%	30.50%	0%	0%	58.90%
Revocation of probation	40	10%	0%	7.50%	30%	0%	0%	52.50%
Youth in OJS custody								
OJS custody: placed in detention								
Youth booked into detention								
Youth booked into detention more than once								





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System Point	N	Amer. Indian/ Alaskan Native	Asian/ Pacific Islander	Black	Hispanic/ Latino	Multiple/ Other	Unspec/ Missing	White
Law enforcement contact								
Youth taken to temporary custody								
Youth issued citation/referral	285							
Youth referred to diversion	59	5.10%	0%	10.20%	22%	10.20%	0%	52.50%
Youth enrolled in diversion	58	5.20%	0%	10.30%	20.70%	10.30%	0%	53.40%
Successful completion diversion	47	4.30%	0%	8.50%	19.10%	10.60%	0%	57.40%
Youth with multiple charges	23	8.70%	0%	17.40%	8.70%	0%	13%	52.20%
Filed on in adult court	16	0%	0%	25%	18.80%	0%	18.80%	37.50%
RAI Override: More Severe	4	25%	0%	50%	0%	0%	0%	25%
RAI Override: Less Severe	4	0%	0%	0%	25%	0%	0%	75%
Probation intake	24	4.20%	0%	29.20%	8.30%	0%	0%	58.30%
Successful probation	65	9.20%	0%	7.70%	33.80%	3.10%	0%	46.20%
Revocation of probation	33	9.10%	0%	9.10%	21.20%	0%	0%	60.60%
Youth in OJS custody								
OJS custody: placed in detention					-			
Youth booked into detention								
Youth booked into detention more than once								





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System Point	N	Amer. Indian/ Alaskan Native	Asian/ Pacific Islander	Black	Hispanic/ Latino	Multiple/ Other	Unspec/ Missing	White
Law enforcement contact								
Youth taken to temporary custody								
Youth issued citation/referral	339							
Youth referred to diversion	83	12%	0%	6%	26.50%	7.20%	0%	48.20%
Youth enrolled in diversion	83	12%	0%	6%	26.50%	7.20%	0%	48.20%
Successful completion diversion	61	13.10%	0%	4.90%	23%	4.90%	0%	54.10%
Youth with multiple charges	25	4%	0%	8%	20%	0%	0%	68%
Filed on in adult court	4	0%	0%	25%	25%	0%	0%	50%
RAI Override: More Severe	12	33.30%	0%	25%	8.30%	0%	0%	33.30%
RAI Override: Less Severe	2	50%	0%	0%	0%	0%	0%	50%
Probation intake	26	23.10%	0%	11.50%	15.40%	0%	0%	50%
Successful probation	70	11.40%	0%	8.60%	27.10%	0%	0%	52.90%
Revocation of probation	30	3.30%	0%	16.70%	26.70%	6.70%	0%	46.70%
Youth in OJS custody								
OJS custody: placed in detention								
Youth booked into detention								
Youth booked into detention more than once								





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System Point	N	Amer. Indian/ Alaskan Native	Asian/ Pacific Islander	Black	Hispanic/ Latino	Multiple/ Other	Unspec/ Missing	White
Law enforcement contact								
Youth taken to temporary custody								
Youth issued citation/referral	285							
Youth referred to diversion	76	9.20%	1.30%	5.30%	35.50%	3.90%	0%	44.70%
Youth enrolled in diversion	75	9.30%	1.30%	5.30%	36%	4%	0%	44%
Successful completion diversion	59	5.10%	0%	5.10%	35.60%	5.10%	0%	49.20%
Youth with multiple charges	33	9.10%	0%	6.10%	30.30%	0%	33.30%	21.20%
Filed on in adult court	3	0%	0%	0%	0%	0%	100%	0%
RAI Override: More Severe	30	0%	0%	0%	50%	3.30%	0%	46.70%
RAI Override: Less Severe	1	0%	0%	0%	100%	0%	0%	0%
Probation intake	42	4.80%	0%	2.40%	47.60%	2.40%	0%	42.90%
Successful probation	86	2.30%	2.30%	14%	23.30%	3.50%	0%	54.70%
Revocation of probation	47	10.60%	0%	6.40%	46.80%	0%	0%	36.20%
Youth in OJS custody								
OJS custody: placed in detention								
Youth booked into detention								
Youth booked into detention more than once								





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System Point	N	Amer. Indian/ Alaskan Native	Asian/ Pacific Islander	Black	Hispanic/ Latino	Multiple/ Other	Unspec/ Missing	White
Law enforcement contact								
Youth taken to temporary custody								
Youth issued citation/referral	301							
Youth referred to diversion	70	7.10%	0%	4.30%	40%	2.90%	0%	45.70%
Youth enrolled in diversion	66	7.60%	0%	4.50%	40.90%	3%	0%	43.90%
Successful completion diversion	42	2.40%	0%	7.10%	40.50%	2.40%	0%	47.60%
Youth with multiple charges	33	18.20%	3%	6.10%	15.20%	0%	51.50%	6.10%
Filed on in adult court	6	0%	0%	0%	16.70%	0%	83.30%	0%
RAI Override: More Severe	39	5.10%	0%	2.60%	28.20%	2.60%	0%	61.50%
RAI Override: Less Severe	2	0%	0%	50%	50%	0%	0%	0%
Probation intake	55	3.60%	0%	7.30%	30.90%	3.60%	0%	54.50%
Successful probation	91	11%	2.20%	4.40%	47.30%	0%	0%	35.20%
Revocation of probation	47	10.60%	0%	4.30%	48.90%	0%	0%	36.20%
Youth in OJS custody								
OJS custody: placed in detention								
Youth booked into detention								
Youth booked into detention more than once								



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Appendix: Sealed Court Records by Year

*Cases offered diversion, mediation or RJ are not available data points in in JUSTICE. All cases filed in adult court and transferred to juvenile court overlapped with cases that were filed in adult court as a misdemeanor or infraction; as such, they were omitted from analysis

2015	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	14	19	73.7%
Offered Diversion, mediation, or RJ			
Filed in Juv. Court	77	445	17.3%
Filed in Adult Court (M or I)	16	44	35.4%
Filed in Adult Court and Transferred to			
Juv. Court			
Total	107	508	21.1%

2016	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	34	50	68.0%
Offered Diversion, mediation, or RJ			
Filed in Juv. Court	184	686	26.8%
Filed in Adult Court (M or I)	7	42	16.7%
Filed in Adult Court and Transferred to Juv. Court			
Total	226	799	28.3%

2017	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	38	59	64.4%
Offered Diversion, mediation, or RJ			
Filed in Juv. Court	225	774	29.1%
Filed in Adult Court (M or I)	0	12	0.0%
Filed in Adult Court and Transferred to Juv. Court			
Total	263	865	30.4%





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2018	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	31	47	66.0%
Offered Diversion, mediation, or RJ			
Filed in Juv. Court	161	548	29.4%
Filed in Adult Court (M or I)	0	9	0.0%
Filed in Adult Court and Transferred to Juv. Court			
Total	192	610	31.5%

2019	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	20	34	58.8%
Offered Diversion, mediation, or RJ			
Filed in Juv. Court	146	417	35.0%
Filed in Adult Court (M or I)	7	14	50.0%
Filed in Adult Court and Transferred to			
Juv. Court			
Total	174	478	36.4%