



## Otoe County

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UNIVERSITY OF NEBRASKA AT OMAHA

**JUVENILE JUSTICE INSTITUTE**

**EVIDENCE-BASED**  
NEBRASKA

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### Youth Level

- Hispanic/Latino youth and youth of multiple races have disproportionately higher chronic absenteeism as compared to the school membership population (and compared to the state averages). Frequencies were too small for us to see whether other non-White students are also disproportionately having chronic absenteeism issues.
- Slightly more youth in this community have IDEA plans than the state average.
- 8<sup>th</sup> and 10<sup>th</sup> graders report more loss of sleep from worry than the state average; all grades report feeling more depressed than the state average; but all report feeling more hopeful.
- 8<sup>th</sup> graders report higher levels of binge drinking than state averages; all grades report more marijuana use and alcohol use – especially alcohol use for 8<sup>th</sup> and 12<sup>th</sup> graders. Tobacco and vaping is very high for 8<sup>th</sup> graders as compared to the state averages; and vaping is higher for 10<sup>th</sup> and 12<sup>th</sup> graders as compared to the state average.
- 8<sup>th</sup> graders report gang involvement at a higher rate than the state average.
- Crime generally for all age groups has **increased**, but declined for juveniles. Larceny-theft, other assaults, and other traffic offenses have all declined. Drug offenses is the same from 2018 to 2019 and curfew violations increased from 2018 to 2019 (from 0 to 2).
- Risk/needs domains from the NYS assessment of youth referred to diversion suggest that the highest needs are for Education/Employment, Peer Relationships and Substance Use.
- Hispanic youth are over-represented in diversion referrals and RAI overrides to more severe placements, as compared to the population of the county (unfortunately, we do not have law enforcement data by race/ethnicity to see if Hispanic youth are being referred at a rate that is proportional to law enforcement stops of citations/referrals). Once referred, Hispanic youth are enrolling and successfully completing diversion. Yearly data suggests this pattern has been consistent since 2015.
- Approximately half of youth citations are being referred to diversion and half to probation. The community should discuss whether this is how cases should be getting funneled through the juvenile justice system.

Table 1. Distribution of the Population Age 10-17 by Race/Ethnicity and Gender (5-year estimates, 2014-2018) <sup>a</sup>

#### Males

Geographic Area	Total Count	Non-Hispanic White	Hispanic or Latino	Black	American Indian	Asian or Pacific Islander	2+ Races
Nebraska	108,494	70.4%	16.2%	5.7%	1.4%	2.0%	4.4%
<b>Otoe</b>	<b>942</b>	<b>87.7%</b>	<b>11.8%</b>	<b>0.0%</b>	<b>0.0%</b>	<b>0.0%</b>	<b>0.5%</b>



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**Females**

Geographic Area	Total Count	Non-Hispanic White	Hispanic or Latino	Black	American Indian	Asian or Pacific Islander	2+ Races
Nebraska	102,658	70.4%	16.2%	5.7%	1.4%	2.0%	4.4%
<b>Otoe</b>	<b>822</b>	<b>80.4%</b>	<b>13.5%</b>	<b>0.0%</b>	<b>1.1%</b>	<b>0.0%</b>	<b>5.0%</b>

[Click here to go back to RED analysis](#)

Table 2.  
 School Membership by Race/ Ethnicity and School Year (2014-2019) <sup>b</sup>

Year	Geographic Area	Total Count	Hispanic	Asian	American Indian or Alaska Native	Black or African American	Native Hawaiian or Other Pacific islander	White	Two or More Races
2014-2015	<b>Otoe</b>	<b>2,618</b>	<b>10.24%</b>	<b>0.61%</b>	<b>0.38%</b>	<b>0.95%</b>	<b>0.00%</b>	<b>85.71%</b>	<b>2.10%</b>
	Nebraska	312,281	17.74%	2.43%	1.42%	6.70%	0.13%	68.20%	3.38%
2015-2016	<b>Otoe</b>	<b>2,702</b>	<b>10.51%</b>	<b>0.59%</b>	<b>0.37%</b>	<b>0.85%</b>	<b>0.00%</b>	<b>85.31%</b>	<b>2.37%</b>
	Nebraska	315,542	18.08%	2.53%	1.38%	6.67%	0.14%	67.72%	3.47%
2016-2017	<b>Otoe</b>	<b>2,709</b>	<b>10.78%</b>	<b>0.55%</b>	<b>0.37%</b>	<b>0.74%</b>	<b>0.04%</b>	<b>85.09%</b>	<b>2.44%</b>
	Nebraska	318,853	18.61%	2.66%	1.38%	6.69%	0.15%	66.92%	3.59%
2017-2018	<b>Otoe</b>	<b>2,782</b>	<b>11.29%</b>	<b>0.68%</b>	<b>0.32%</b>	<b>0.61%</b>	<b>0.04%</b>	<b>84.80%</b>	<b>2.26%</b>
	Nebraska	323,391	18.80%	2.76%	1.35%	6.67%	0.14%	66.50%	3.78%
2018-2019	<b>Otoe</b>	<b>2,805</b>	<b>11.62%</b>	<b>0.68%</b>	<b>0.32%</b>	<b>0.89%</b>	<b>0.04%</b>	<b>84.31%</b>	<b>2.14%</b>
	Nebraska	325,984	19.13%	2.83%	1.33%	6.63%	0.15%	66.02%	3.91%

Table 3.  
 Chronic Absenteeism by Race/Ethnicity and School Year (2014 - 2019) <sup>b</sup>

Year	Geographic Area	Total Youth with Chronic Absenteeism	Hispanic	Asian	American Indian or Alaska Native	Black or African American	Native Hawaiian or Other Pacific islander	White	Two or More Races
2014-2015	<b>Otoe</b>	<b>245</b>	<b>21.63%</b>	*	*	*	*	<b>78.37%</b>	*
	Nebraska	35,638	24.54%	1.64%	4.42%	12.93%	0.19%	51.61%	4.68%
2015-2016	<b>Otoe</b>	<b>276</b>	<b>18.48%</b>	*	*	*	*	<b>81.52%</b>	*
	Nebraska	38,812	25.73%	1.55%	4.27%	13.68%	0.27%	49.68%	4.83%
	<b>Otoe</b>	<b>304</b>	<b>21.05%</b>	*	*	*	*	<b>78.95%</b>	*



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2016-2017	Nebraska	42,290	26.90%	1.66%	4.40%	14.22%	0.24%	47.66%	4.92%
2017-2018	<b>Otoe</b>	<b>297</b>	<b>21.55%</b>	*	*	*	*	<b>78.45%</b>	*
	Nebraska	46,365	26.81%	1.77%	4.18%	14.49%	0.22%	47.37%	2389
2018-2019	<b>Otoe</b>	<b>112</b>	<b>11.61%</b>	*	*	*	*	<b>88.39%</b>	*
	Nebraska	46,356	27.64%	1.76%	4.16%	14.71%	0.23%	46.27%	5.23%

Per the Nebraska Department of Education, the \* represents masked data, which they define as 10 or fewer students, for the confidentiality of the students

Table 4.  
 Disabilities, English Proficiency, Eligibility for Free/Reduced Lunch and School Year (2014 – 2019) <sup>b</sup>

Year	Geographic Area	Total Count	IDEA	504 Plan	Limited English Proficiency	Free/Reduced Lunch
2014-2015	<b>Otoe</b>	<b>2,618</b>	<b>15.24%</b>	<b>0.84%</b>	<b>1.87%</b>	<b>35.68%</b>
	Nebraska	312,281	13.66%	0.76%	5.97%	44.53%
2015-2016	<b>Otoe</b>	<b>2,702</b>	<b>15.14%</b>	<b>0.85%</b>	<b>3.07%</b>	<b>34.57%</b>
	Nebraska	315,542	13.64%	0.90%	5.90%	44.23%
2016-2017	<b>Otoe</b>	<b>2,709</b>	<b>15.13%</b>	<b>0.81%</b>	<b>3.06%</b>	<b>35.40%</b>
	Nebraska	318,853	13.80%	0.93%	6.99%	44.76%
2017-2018	<b>Otoe</b>	<b>2,782</b>	<b>18.15%</b>	<b>0.65%</b>	<b>3.56%</b>	<b>35.62%</b>
	Nebraska	323,391	15.87%	0.88%	6.59%	46.24%
2018-2019	<b>Otoe</b>	<b>2,805</b>	<b>18.97%</b>	<b>1.14%</b>	<b>3.96%</b>	<b>37.90%</b>
	Nebraska	325,984	16.13%	0.85%	6.78%	45.42%

Per the Nebraska Department of Education, the \* represents masked data, which they define as 10 or fewer students, for the confidentiality of the students

Table 5.  
 Nebraska Public High School 4-Year Graduation Rates by County (5-year estimates, 2015-2019) <sup>c</sup>

County	Total in Last 5 Years		Yearly Averages		Graduation Rate	Rank
	Graduates	Students	Graduates	Students		
Nebraska	100,111	112,857	20,022.2	22,571.4	88.7%	-
<b>Otoe</b>	<b>881</b>	<b>971</b>	<b>58.7</b>	<b>64.7</b>	<b>90.7%</b>	<b>72</b>

Data are only for public school districts and their associated high schools. The figures are aggregated based on the location of the school, not the residential location of the student. The figures for Dawes County are impacted by a vocational school where graduation rates are less than 25%; in the rest of the county graduation rates equal 93%.



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Table 6.

Youth Who Report Mental Health Symptoms and Substance Use by Grade (2018) <sup>d</sup>

		8 <sup>th</sup>	10 <sup>th</sup>	12 <sup>th</sup>
<b>Otoe</b>	Loss of sleep from worry	<b>25.8%</b>	<b>24.8%</b>	<b>21.5%</b>
Nebraska		18.0%	20.6%	21.6%
<b>Otoe</b>	Depressed	<b>37.%</b>	<b>37.20%</b>	<b>40.%</b>
Nebraska		31.1%	34.8%	35.3%
<b>Otoe</b>	Considered/Attempted suicide	<b>21.7%</b>	<b>20.7%</b>	<b>18.30%</b>
Nebraska		22.9%	18.2%	16.2%
<b>Otoe</b>	Current alcohol	<b>17.8%</b>	<b>22.3%</b>	<b>41.8%</b>
Nebraska		9.8%	20.1%	34.2%
<b>Otoe</b>	Current binge drinking	<b>5.3%</b>	<b>6.7%</b>	<b>15.2%</b>
Nebraska		1.3%	6.2%	15.0%
<b>Otoe</b>	Current marijuana	<b>7.9%</b>	<b>9.1%</b>	<b>20.9%</b>
Nebraska		3.0%	7.3%	13.9%
<b>Otoe</b>	Current tobacco	<b>7.9%</b>	<b>8.3%</b>	<b>16.1%</b>
Nebraska		3.7%	8.0%	15.3%
<b>Otoe</b>	Current vaping	<b>27.6%</b>	<b>28.1%</b>	<b>44.1%</b>
Nebraska		10.4%	24.7%	37.3%
<b>Otoe</b>	Hopeful for future (past week)	<b>74.3%</b>	<b>72.7%</b>	<b>78.5%</b>
Nebraska		72.1%	74.7%	78.4%

**\*\*JJI is currently waiting for the legal team at DHHS to approve providing this data**

Table 7.

Juveniles Referred to Services <sup>e</sup>

Table 8.

Juveniles Referred to Services by Race/Ethnicity, Gender, and Mental Health Diagnosis <sup>e</sup>

Table 9.

Juveniles Who Utilized Services <sup>e</sup>

Table 10.

Types of Services Utilized <sup>e</sup>

Table 11.

Youth Who Report Gang Involvement by Grade (2018) <sup>d</sup>

		8 <sup>th</sup>	10 <sup>th</sup>	12 <sup>th</sup>
<b>Otoe</b>	Youth Reported Gang Involvement	<b>7.2%</b>	<b>5.0%</b>	<b>3.2%</b>
Nebraska		3.8%	4.4%	3.8%



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Table 12.  
Arrest Rates for Adults and Juveniles for 2018 and 2019 with Percent Change <sup>f</sup>

Arrestee Age	All Arrestee Ages			Under 18		
Summary Arrest Date	2018	2019	2018 - 2019 Growth %	2018	2019	2018 - 2019 Growth %
Jurisdiction by Geography	OTOE COUNTY					
Arrest Offense						
Total	333	366	9.91	55	27	-50.91
Rape Total	-	1	-	-	-	-
Robbery Total	1	-	-100.00	1	-	-100.00
Aggravated Assault Total	20	11	-45.00	2	1	-50.00
Burglary Total	-	6	-	-	-	-
Larceny-Theft Total	87	46	-47.13	9	3	-66.67
Motor Vehicle Theft Total	1	2	100.00	1		-100.00
Other Assaults	41	26	-36.59	10	5	-50.00
Arson	-	1	-	-	1	-
Fraud	2	1	-50.00	-	-	-
Stolen Property; Buying, Receiving, Possessing	1	-	-100.00	0	-	-
Vandalism	5	4	-20.00	2	1	-50.00
Weapons; Carrying, Possessing, etc.	2	9	350.00	0	0	-
Drug Violations - Sale/Manufacturing	8	5	-37.50	2	0	-100.00
Drug Violations - Possession	51	64	25.49	6	6	0.00
NIBRS Unable to Classify	1	5	400.00	-	-	-
Offenses Against Family and Children	-	1	-	-	-	-
Driving Under the Influence	25	45	80.00	0	0	-
Liquor Laws	13	17	30.77	0	1	-
Disorderly Conduct	5	10	100.00	-	1	-
All Other Offenses (Except Traffic)	70	110	57.14	22	6	-72.73
Curfew and Loitering Law Violations	-	2	-	1	2	-



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Table 13.  
Risk Assessment Domains for Youth Assessed on Diversion (2015 - 2017) <sup>9</sup>

Score	Otoe			All NYS Counties		
	0	1	2	0	1	2
Family Circumstance/Parenting	41.3%	55.6%	3.2%	60.1%	26.7%	13.1%
Education/Employment	44.4%	44.4%	11.1%	43.0%	44.0%	13.1%
Peer Relationships	23.8%	74.6%	1.6%	44.7%	46.6%	8.6%
Substance Use	38.1%	60.3%	1.6%	61.4%	30.3%	8.3%
Leisure/Recreation	61.9%	38.1%	0.0%	50.6%	33.0%	16.5%
Personality/Behavior	69.8%	30.2%	0.0%	50.1%	39.4%	10.4%
Attitudes/Orientation	95.2%	4.8%	0.0%	61.3%	33.7%	5.0%
Mean Score	M = 4.01, SD = 2.36, 0-9			M = 5.64, SD = 3.65, 0-17		

Otoe County n = 69; Statewide n = 1512

Table 14.  
Racial and Ethnic Disparities Descriptives (2015-2019) <sup>1</sup>

[Click here to see Census and School Population Data](#)

See [Appendix for yearly data](#)

System Point	N	Amer. Indian/ Alaskan Native	Asian/ Pacific Islander	Black	Hispanic/ Latino	Multiple/ Other	Unspec/ Missing	White
Law enforcement contact	--	--	--	--	--	--	--	--
Youth taken to temporary custody	--	--	--	--	--	--	--	--
Youth issued citation/referral	245*	--	--	--	--	--	--	--
Youth referred to diversion	143	0%	0%	1.40%	16.80%	0%	0%	81.80%
Youth enrolled in diversion	139	0%	0%	1.40%	16.50%	0%	0%	82%
Successful completion diversion	134	0%	0%	1.50%	17.20%	0%	0%	81.30%
Youth with multiple charges	22	0%	0%	0%	0%	0%	90.90%	9.10%
Filed on in adult court	12	0%	0%	0%	0%	0%	58.30%	41.70%
RAI Override: More Severe	16	0%	0%	0%	37.50%	0%	0%	62.50%





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RAI Override: Less Severe	2	0%	0%	0%	0%	0%	0%	100%
Probation intake	43	0%	2.30%	0%	30.20%	0%	0%	67.40%
Successful probation	105	0%	0%	0%	13.30%	0%	0%	86.70%
Revocation of probation	33	0%	0%	0%	12.10%	0%	0%	87.90%
Youth in OJS custody	--	--	--	--	--	--	--	--
OJS custody: placed in detention	--	--	--	--	--	--	--	--
Youth booked into detention	--	--	--	--	--	--	--	--
Youth booked into detention more than once	--	--	--	--	--	--	--	--

\*Otoe County sheriff only partially reported to the NCC in 2018



## Family Level

- The rate of children <18 in poverty rate and the rate of children 12-17 below 185% of poverty is slightly higher for the county than the state average. This does not seem to affect the rate of technology and computers in the home or percentage of home and vehicle owners.
- 8<sup>th</sup> and 10<sup>th</sup> graders report not having a supportive adult in the home, as compared to the state averages.

Table 15.

Poverty/SES, Educational Attainment, Technology and Computers in Home, Housing, and Transportation (5-year estimates, 2014-2018) <sup>a</sup>

Measurement		Otoe	Nebraska
<b>Poverty/SES</b>	Children <18 in Poverty	19.9%	14.8%
	Number of children 12-17 below 185% poverty	443	43,814
	Percent of children 12-17 below 185% poverty	33.7%	28.9%
<b>Educational attainment</b>	Age 25+ with B.D.	21.8%	31.3%
	County Rank	40	-
	Age 25+ with some college, no degree	21.1%	23.0%
	County Rank	82	-
	Age 25+ with HS degree	91.5%	91.1%
	County Rank	58	-
<b>Technology and computers in the home</b>	% under 18 with a computer at home	97.9%	96.9%
	County Rank	53	-
	% under 18 with an internet subscription at home	91.5%	91.0%
	County Rank	44	-
	% under 18 with broadband internet access at home	91.5%	90.8%
	County Rank	42	-
<b>Housing</b>	Owner-occupied households	4,649	498,567
	Total households	6,452	754,063



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	Owner %	72.1%	66.1%
	Renters	1,803	255,496
	Renter %	27.9%	33.9%
<b>Transportation</b>	Households with no vehicle available	391	40,465
	Total households	6,452	754,063
	No vehicle %	6.1%	5.4%

Table 16.  
Youth Who Report Supportive Adults by Grade (2018) <sup>d</sup>

		8 <sup>th</sup>	10 <sup>th</sup>	12 <sup>th</sup>
<b>Otoe</b>	Adult at home who listens	<b>78.10%</b>	<b>81.70%</b>	<b>86.50%</b>
Nebraska		87.3%	85.0%	85.6%
<b>Otoe</b>	Adult at school who listens	<b>86.70%</b>	<b>85.10%</b>	<b>89.20%</b>
Nebraska		85.2%	85.0%	87.4%

Table 17.  
Domestic Violence Reports and Cleared by Arrest or Exceptional Means <sup>h</sup>

	Aggravated Domestic Assaults Reported	Aggravated Domestic Assaults Cleared by Arrest or Exceptional Means	Simple Domestic Assaults Reported	Simple Domestic Assaults Cleared by Arrest or Exceptional Means
<b>Otoe</b>	<b>7</b>	<b>5</b>	<b>26</b>	<b>9</b>
Nebraska	562	402	2512	2019

Table 18.  
Child Abuse and Neglect Reports <sup>i</sup>

	Abuse/Neglect Calls	Reports Assessed	Substantiated	Unfounded
<b>Otoe</b>	<b>224</b>	<b>45%</b>	<b>9%</b>	<b>64%</b>
Nebraska	36,480	33.4%	16.0%	68.3%



### Community Level

- 8<sup>th</sup> and 12<sup>th</sup> graders report that people in their community find marijuana, alcohol, and cigarettes wrong or very wrong at a lower rate than the state averages.
- Juvenile record sealing is not “automatic” even if statute requires it to seal. Sealing a record requires administrative staff to initiate the process. Dismissed or dropped cases should be sealed at a rate of 100%. All others should be sealed at the rate to which youth successfully complete their court requirements (completion of diversion, probation, restorative practice, or other treatment). Yearly data is available in the Appendix to see if the rate has improved because of legislation, but newer cases should naturally have lower rates of sealing than older cases.
- There are higher levels of missing data at the court level. Data for race and ethnicity at each juvenile justice system point is imperative for an accurate Racial and Ethnic Disparities (RED) analysis.

Table 19. Community Violence Measured by Arrests for Violent Crime (2019) <sup>j</sup>

Type of Violence	Otoe	Nebraska
Murder and Nonnegligent manslaughter	0	34
Rape	1	264
Robbery	0	367
Aggravated Assault	11	1,639
Other Assaults	26	8,782

Table 20. Youth Perceptions of Community Attitudes on Substance Use by Grade (2018) <sup>d</sup>

		8 <sup>th</sup>	10 <sup>th</sup>	12 <sup>th</sup>
Otoe	Wrong/very wrong – Marijuana	88.0%	87.5%	80.9%
Nebraska		94.4%	89.8%	85.2%
Otoe	Wrong/very wrong – alcohol	81.2%	80.0%	62.9%
Nebraska		89.1%	80.4%	68.7%
Otoe	Wrong/very wrong – cigarettes	83.7%	87.5%	86.5%
Nebraska		92.9%	89.0%	78.7%



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Table 21. Juvenile Court Record Sealing Analysis (2015 – 2019) <sup>m</sup>

see [Appendix for yearly data](#)

	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	195	288	67.7%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	257	480	53.5%
Filed in Adult Court (M or I)	22	24	91.7%
Filed in Adult Court and Transferred to Juv. Court	0	3	0.0%
Total	474	823	57.6%

\*Cases offered diversion, mediation or RJ are not available data points in in JUSTICE. Some cases filed in adult court and transferred to juvenile court overlapped with cases that were filed in adult court as a misdemeanor or infraction; as such, they were omitted from analysis



### Policy, Legal and System Level

- This county is not required under statute to provide an attorney when a youth is filed on in court, yet there is still a high rate of providing at attorney to youth at the time of filing.
- 3A and 3B filings appear to not be an issue in this county. There are some truancy filings, but these have remained consistent over time with no discernable trends.
- With respect to diversion practices, the community may want to consider a few things:
  - Not filing all unsuccessful cases, if the youth completed most of the diversion plan
  - Allowing warning letters for the lowest risk youth
  - Comparing diversion fees to court costs so they are comparable. With a higher proportion of children <18 in poverty, perhaps offering scholarships.

Table 22. Percent of Youth in Juvenile Court Who Had Access to Counsel (2018) <sup>n</sup>

	Otoe	Nebraska
Access to Counsel	80.0% -- 100.0%	73.5%

**Neb. Rev. 43-272. Right to counsel; appointment; payment; guardian ad litem; appointment; when; duties; standards for guardians ad litem; standards for attorneys who practice in juvenile court.**

(1)(a) In counties having a population of less than one hundred fifty thousand inhabitants, when any juvenile shall be brought without counsel before a juvenile court, the court shall advise such juvenile and his or her parent or guardian of their right to retain counsel and shall inquire of such juvenile and his or her parent or guardian as to whether they desire to retain counsel.

(b) In counties having a population of one hundred fifty thousand or more inhabitants, when any juvenile court petition is filed alleging jurisdiction of a juvenile pursuant to subdivision (1), (2), (3)(b), or (4) of section 43-247, counsel shall be appointed for such juvenile.

Table 23. Frequency of Youth with a Curfew Violation (2015 – 2019) <sup>m</sup>

	Otoe	Nebraska
Curfew Court Filing	0	352



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Table 24.  
Court Filing for 3A, 3B, and 3C cases (2015 – 2019) <sup>m</sup>

Filed Subtype	Otoe					
	2015	2016	2017	2018	2019	Total
3A- Homeless/Neglect	0	0	0	0	0	0
3B – Absenteeism/Truancy	1	4	4	6	3	18
3B - Uncontrollable	0	0	1	0	0	1
3C – Mentally Ill and Dangerous	0	0	0	0	0	0

Filed Subtype	Nebraska					
	2015	2016	2017	2018	2019	Total
3A- Homeless/Neglect	0	2	0	2	3	7
3B – Absenteeism/Truancy	96	510	493	423	475	1997
3B - Uncontrollable	47	118	125	119	82	491
3C – Mentally Ill and Dangerous	22	48	37	22	23	306

Table 25.  
County Diversion Procedures and Protocols Compared to Statewide Responses (2020) <sup>o</sup>

	Otoe	Nebraska *
Refer ALL juveniles who are first time offenders to diversion	Yes	Yes: 27.3% No: 63.6% Not sure: 9.1%
File a juvenile's charges at the time of the referral to diversion	No	Yes: 18.2% No: 70.5% Not sure: 11.4%
File a juvenile's charges if they are unsuccessful on diversion	Always	Always: 47.7% Sometimes: 47.7% Not sure: 4.5%
Allow a juvenile to complete diversion more than once	Yes	Yes: 61.4% No: 34.1% Not sure: 4.5%
Charges/offenses that make a juvenile ineligible for diversion	Yes; Only those most severe such as assault and theft where major damage was done	Yes: 86.4% No: 9.1% Not sure: 4.5%
Warning letters instead of intervention	No	Yes: 27.3% No: 61.4% Not sure: 11.4%
Currently drug test	No	Yes: 31.8% No: 65.9%



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		Not sure: 2.3%
Fees beyond restitution	Yes; \$100 - reduced to \$50 if free/reduced lunch eligible	Yes: 86.4% No: 13.6% Not sure: 0.0%
Use of graduated responses prior to discharge	Yes; depends on the offense and level of non-compliance. May include extended time or additional activities	Yes: 47.7% No: 25.0% Not sure: 27.3%
Sealing diversion records	Yes; County Attorney is notified of completion and sends letter to the family	Yes: 59.1% No: 22.7% Not sure: 18.2%

\*responses included 44 juvenile diversion programs; representing 68 counties/tribe (91.9% response rate)





### Community Team Level

- A community lead should be able to get roughly a 75% response, to ensure active participation on planning issues.
- The response rate for the collective impact survey increased from 2019 to 2020. Some of the measures indicate an improvement in the measures of collective impact (common agenda, shared measurement, and backbone agency). Others decreased (mutually reinforcing activities and continuous communication) and could be an area for improvement (or something that resulted from COVID pandemic).
- The community team should be representative of the community; however, there should be representation from groups that are over-represented in the juvenile justice system (i.e., Hispanic/Latino).
- Although the low response rate may affect the results of community team diversity, there could be more representation from other system points not currently represented.
- Some team members do not feel heard, the rate is similar to that of the state average.

Table 26. Collective Impact Survey Response Rates <sup>P</sup>

Year of survey	Otoe		Nebraska	
	2019	2020	2019	2020
Number of surveys sent	19	24	1407	780
Number of completed surveys	4	7	221	345
Response rate	21.1%	29.2%	28.3%	24.5%

Table 27. Collective Impact Survey Scores <sup>P</sup>

Year of survey	Otoe		Nebraska	
	2019	2020	2019	2020
	Mean Score		Mean Score	
Common agenda	5.72	5.83	5.29	5.69
Mutually reinforcing	6.04	5.50	5.37	5.50
Shared measurement	5.73	6.00	5.21	5.45
Continuous communication	5.59	5.33	5.49	5.55
Backbone agency	5.30	5.67	5.52	5.78



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The five elements of Collective Impact are:

- **Common agenda:** Participants have a shared vision and common understanding of both the problem and potential solutions to that problem.
- **Mutually reinforcing activities:** Participant activities must be differentiated while still being coordinated through a mutually reinforcing plan of action.
- **Shared measurement:** Collecting data and measuring results consistently across all participants ensures efforts remain aligned and participants hold each other accountable.
- **Continuous communication:** Consistent and open communication is needed across stakeholders to build trust, assure mutual objectives, and create common motivation.
- **Backbone support:** Creating and managing Collective Impact often requires a separate organization(s) with staff and a specific set of skills to serve as the backbone for the entire initiative and to coordinate participating organizations <sup>9</sup>

Table 28.  
Community Planning Team Diversity <sup>P</sup>

	Otoe		Nebraska	
	N = 7	(%)	N = 345	(%)
<b>Gender</b>				
Male	2	28.6%	101	29.3%
Female	5	71.4%	229	66.4%
Missing	--	--	15	4.3%
<b>Age</b>				
Under 30	--	--	19	5.6%
30-39	2	28.6%	68	19.6%
40-49	2	28.6%	88	25.4%
50-59	1	14.3%	90	25.8%
60 and over	1	14.3%	44	13%
Missing	1	14.3%	36	10.4%
<b>Race/Ethnicity</b>				
White	7	100%	230	66.7%
Black	--	--	10	2.9%
Hispanic	--	--	13	3.8%
Native American	--	--	6	1.7%
Asian	--	--	1	0.3%
Other	--	--	2	0.6%
Provided town name	--	--	63	18.3%



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Missing	--	--	19	5.5%
<b>Previous System Involvement</b>				
Yes	1	14.3%	98	28.4%
No	5	71.4%	242	70.1%
Missing	1	14.3%	5	1.4%
<b>System Point *</b>				
Law enforcement	--	--	34	7.8%
County attorney/ juvenile court	2	28.6%	32	7.3%
K-12 or secondary education	--	--	65	14.9%
Ministry/faith based	--	--	10	2.3%
Diversion	1	14.3%	55	12.6%
Probation	1	14.3%	31	7.1%
Public defender/ defense counsel/ guardian ad litem	1	14.3%	8	1.8%
DHHS or Child Welfare	--	--	13	3.0%
Treatment provider	--	--	40	9.2%
Post adjudication or detention	--	--	8	1.8%
Community based program	1	14.3%	109	25.0%
Elected official or government	--	--	6	1.4%
Restorative practices	--	--	6	1.4%
Backbone or system improvement	--	--	3	0.7%
Other	1	14.3%	16	3.7%
<b>Voice on Team</b>				
Feel heard	5	71.4%	270	78.3%
Do not feel heard	2	28.6%	75	21.7%

\*note. Team members could have selected more than one system point; as such, they do not add up to 100%



## References and Resources

- <sup>a</sup> **Population data:** Table B01001 race series, 2014-2018 American Community Survey, U.S. Census Bureau  
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on July 10, 2020
- <sup>a</sup> **Youth employment:** Table B23001, 2014-2018 American Community Survey, U.S. Census Bureau  
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on July 10, 2020
- <sup>a</sup> **Poverty/SES:** Table B10724, 2014-2018 American Community Survey, U.S. Census Bureau  
Prepared by: David Drozd, UNO Center for Public Affairs Research on 3-18-2020
- <sup>a</sup> **Technology in household:** Table B28005, 2014-2018 American Community Survey, U.S. Census Bureau  
Compiled by: David Drozd, UNO Center for Public Affairs Research on 8-11-20
- <sup>a</sup> **Home owner/transportation:** Table B25045, 2014-2018 American Community Survey, U.S. Census Bureau  
Compiled and Prepared by: David Drozd, UNO Center for Public Affairs Research on 8-11-20
- <sup>a</sup> **Education attainment:** Table B15002, 2014-2018 American Community Survey, U.S. Census Bureau  
Prepared by: David Drozd, UNO Center for Public Affairs Research on 3-18-2020
- <sup>b</sup> **School membership, chronic absenteeism, student disability, and free/reduced lunch:** Prepared by  
Sara Simonsen, Nebraska Department of Education
- <sup>c</sup> **Graduation rates:** Special Tabulation by Sara Simonsen, Nebraska Department of Education  
Prepared by: David Drozd, UNO Center for Public Affairs Research on 7-24-2020
- <sup>d</sup> **Mental health, Substance use, gang, and community perceptions of substance use:** Bureau of  
Sociological Research, Nebraska Risk and Protective Factors Survey:  
<https://bosr.unl.edu/current-nrpfss-county-level-data>
- <sup>e</sup> **Referral to and utilization of services:** Department of Health and Human Services
- <sup>f</sup> **Adult and juvenile arrests:** Nebraska Crime Commission, Crime Statistics:  
<https://crimestats.ne.gov/public/Browse/browsetables.aspx>
- <sup>g</sup> Diversion programs
- <sup>h</sup> **Domestic violence:** Nebraska Crime Commission, Domestic Assault:  
[https://ncc.nebraska.gov/sites/ncc.nebraska.gov/files/doc/2019%20Domestic%20Assault%20and%20Arrest%20by%20County\\_0.pdf](https://ncc.nebraska.gov/sites/ncc.nebraska.gov/files/doc/2019%20Domestic%20Assault%20and%20Arrest%20by%20County_0.pdf)
- <sup>i</sup> Child abuse and neglect
- <sup>j</sup> **Community violence:** Nebraska Crime Commission, Crime Statistics:  
<https://crimestats.ne.gov/public/Browse/browsetables.aspx>
- <sup>k</sup> **Distance to detention facility:** Google Maps
- <sup>l</sup> **Racial and ethnic disparities:** Prepared by Mitch Herian, University of Nebraska-Lincoln with data provided  
by:



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Nebraska Crime Commission, Crime Statistics:

<https://crimestats.ne.gov/public/Browse/browsetables.aspx>

Nebraska Crime Commission, Juvenile Case Management System

Nebraska Judicial Branch Trial Court Case Management System, JUSTICE

Nebraska Judicial Branch, Juvenile Services Division

<sup>m</sup> **Court Filings and Juvenile Record Sealing:** Data provided by the Nebraska Judicial Branch Trial Court Case Management System, JUSTICE. Prepared by: Lindsey Wylie, UNO Juvenile Justice Institute on 9-1-20

<sup>n</sup> **Access to Counsel:** Kids County in Nebraska Report, Voices for Children, retrieved from: [www.voicesforchildren.com/kidscount](http://www.voicesforchildren.com/kidscount). Data originally from Nebraska Judicial Branch Trial Court Case Management System, JUSTICE

<sup>o</sup> **Diversion procedures and protocols:** Diversion survey distributed to Juvenile Diversion programs, 2020. Prepared by: Lindsey Wylie, UNO Juvenile Justice Institute

<sup>p</sup> **Collective impact:** Collective impact surveys distributed to Community Planning Teams, 2019 and 2020. Prepared by: Anne Hobbs and Erin Wasserburger, UNO Juvenile Justice Institute

<sup>q</sup> **Collective Impact Elements:** Kania, J., & Kramer, M. (2011). Collective Impact. *Stanford Social Innovation Review*.



**Appendix: RED Descriptives**

2015

[Back to Summary Table](#)

System Point	N	Amer. Indian/ Alaskan Native	Asian/ Pacific Islander	Black	Hispanic/ Latino	Multiple/ Other	Unspec/ Missing	White
Law enforcement contact	--	--	--	--	--	--	--	--
Youth taken to temporary custody	--	--	--	--	--	--	--	--
Youth issued citation/referral	48	--	--	--	--	--	--	--
Youth referred to diversion	23	0%	0%	0%	0%	0%	0%	100%
Youth enrolled in diversion	21	0%	0%	0%	0%	0%	0%	100%
Successful completion diversion	19	0%	0%	0%	0%	0%	0%	100%
Youth with multiple charges	4	0%	0%	0%	0%	0%	100%	0%
Filed on in adult court	2	0%	0%	0%	0%	0%	100%	0%
RAI Override: More Severe	2	0%	0%	0%	50%	0%	0%	50%
RAI Override: Less Severe	1	0%	0%	0%	0%	0%	0%	100%
Probation intake	5	0%	0%	0%	20%	0%	0%	80%
Successful probation	28	0%	0%	0%	0%	0%	0%	100%
Revocation of probation	9	0%	0%	0%	0%	0%	0%	100%
Youth in OJS custody	--	--	--	--	--	--	--	--
OJS custody: placed in detention	--	--	--	--	--	--	--	--
Youth booked into detention	--	--	--	--	--	--	--	--
Youth booked into detention more than once	--	--	--	--	--	--	--	--



COUNTY NEEDS ASSESSMENT FY 2020-2021

2016

System Point	N	Amer. Indian/ Alaskan Native	Asian/ Pacific Islander	Black	Hispanic/ Latino	Multiple/ Other	Unspec/ Missing	White
Law enforcement contact	--	--	--	--	--	--	--	--
Youth taken to temporary custody	--	--	--	--	--	--	--	--
Youth issued citation/referral	65	--	--	--	--	--	--	--
Youth referred to diversion	24	0%	0%	0%	20.80%	0%	0%	79.20%
Youth enrolled in diversion	23	0%	0%	0%	17.40%	0%	0%	82.60%
Successful completion diversion	23	0%	0%	0%	17.40%	0%	0%	82.60%
Youth with multiple charges	3	0%	0%	0%	0%	0%	66.70%	33.30%
Filed on in adult court	6	0%	0%	0%	0%	0%	50%	50%
RAI Override: More Severe	4	0%	0%	0%	0%	0%	0%	100%
RAI Override: Less Severe	1	0%	0%	0%	0%	0%	0%	100%
Probation intake	9	0%	0%	0%	0%	0%	0%	100%
Successful probation	29	0%	0%	0%	10.30%	0%	0%	89.70%
Revocation of probation	4	0%	0%	0%	0%	0%	0%	100%
Youth in OJS custody	--	--	--	--	--	--	--	--
OJS custody: placed in detention	--	--	--	--	--	--	--	--
Youth booked into detention	--	--	--	--	--	--	--	--
Youth booked into detention more than once	--	--	--	--	--	--	--	--



**COUNTY NEEDS ASSESSMENT FY 2020-2021**

2017

System Point	N	Amer. Indian/ Alaskan Native	Asian/ Pacific Islander	Black	Hispanic/ Latino	Multiple/ Other	Unspec/ Missing	White
Law enforcement contact	--	--	--	--	--	--	--	--
Youth taken to temporary custody	--	--	--	--	--	--	--	--
Youth issued citation/referral	50	--	--	--	--	--	--	--
Youth referred to diversion	40	0%	0%	5%	17.50%	0%	0%	77.50%
Youth enrolled in diversion	39	0%	0%	5.10%	17.90%	0%	0%	76.90%
Successful completion diversion	38	0%	0%	5.30%	18.40%	0%	0%	76.30%
Youth with multiple charges	5	0%	0%	0%	0%	0%	100%	0%
Filed on in adult court	3	0%	0%	0%	0%	0%	66.70%	33.30%
RAI Override: More Severe	7	0%	0%	0%	42.90%	0%	0%	57.10%
RAI Override: Less Severe	0	NA%	NA%	NA%	NA%	NA%	0%	NA%
Probation intake	17	0%	0%	0%	35.30%	0%	0%	64.70%
Successful probation	19	0%	0%	0%	21.10%	0%	0%	78.90%
Revocation of probation	8	0%	0%	0%	0%	0%	0%	100%
Youth in OJS custody	--	--	--	--	--	--	--	--
OJS custody: placed in detention	--	--	--	--	--	--	--	--
Youth booked into detention	--	--	--	--	--	--	--	--
Youth booked into detention more than once	--	--	--	--	--	--	--	--





## COUNTY NEEDS ASSESSMENT FY 2020-2021

2018

System Point	N	Amer. Indian/ Alaskan Native	Asian/ Pacific Islander	Black	Hispanic/ Latino	Multiple/ Other	Unspec/ Missing	White
Law enforcement contact	--	--	--	--	--	--	--	--
Youth taken to temporary custody	--	--	--	--	--	--	--	--
Youth issued citation/referral	55*	--	--	--	--	--	--	--
Youth referred to diversion	30	0%	0%	0%	23.30%	0%	0%	76.70%
Youth enrolled in diversion	30	0%	0%	0%	23.30%	0%	0%	76.70%
Successful completion diversion	28	0%	0%	0%	25%	0%	0%	75%
Youth with multiple charges	4	0%	0%	0%	0%	0%	100%	0%
Filed on in adult court	0	NA%	NA%	NA%	NA%	0%	NA%	NA%
RAI Override: More Severe	2	0%	0%	0%	50%	0%	0%	50%
RAI Override: Less Severe	0	NA%	NA%	NA%	NA%	NA%	0%	NA%
Probation intake	9	0%	0%	0%	55.60%	0%	0%	44.40%
Successful probation	19	0%	0%	0%	15.80%	0%	0%	84.20%
Revocation of probation	9	0%	0%	0%	22.20%	0%	0%	77.80%
Youth in OJS custody	--	--	--	--	--	--	--	--
OJS custody: placed in detention	--	--	--	--	--	--	--	--
Youth booked into detention	--	--	--	--	--	--	--	--
Youth booked into detention more than once	--	--	--	--	--	--	--	--

\* Otoe County sheriff only partially reported to the NCC in 2018



## COUNTY NEEDS ASSESSMENT FY 2020-2021

2019

System Point	N	Amer. Indian/ Alaskan Native	Asian/ Pacific Islander	Black	Hispanic/ Latino	Multiple/ Other	Unspec/ Missing	White
Law enforcement contact	--	--	--	--	--	--	--	--
Youth taken to temporary custody	--	--	--	--	--	--	--	--
Youth issued citation/referral	27	--	--	--	--	--	--	--
Youth referred to diversion	26	0%	0%	0%	19.20%	0%	0%	80.80%
Youth enrolled in diversion	26	0%	0%	0%	19.20%	0%	0%	80.80%
Successful completion diversion	26	0%	0%	0%	19.20%	0%	0%	80.80%
Youth with multiple charges	6	0%	0%	0%	0%	0%	83.30%	16.70%
Filed on in adult court	1	0%	0%	0%	0%	0%	0%	100%
RAI Override: More Severe	1	0%	0%	0%	100%	0%	0%	0%
RAI Override: Less Severe	0	NA%	NA%	NA%	NA%	NA%	0%	NA%
Probation intake	3	0%	33.30%	0%	33.30%	0%	0%	33.30%
Successful probation	10	0%	0%	0%	40%	0%	0%	60%
Revocation of probation	3	0%	0%	0%	66.70%	0%	0%	33.30%
Youth in OJS custody	--	--	--	--	--	--	--	--
OJS custody: placed in detention	--	--	--	--	--	--	--	--
Youth booked into detention	--	--	--	--	--	--	--	--
Youth booked into detention more than once	--	--	--	--	--	--	--	--

**Appendix: Sealed Court Records by Year**

\*Cases offered diversion, mediation or RJ are not available data points in in JUSTICE. Some cases filed in adult court and transferred to juvenile court overlapped with cases that were filed in adult court as a misdemeanor or infraction; as such, they were omitted from analysis

<b>2015</b>	<b>Number of charges Sealed</b>	<b>Total Number of charges</b>	<b>Sealed (%)</b>
Dismissed or Dropped	42	60	70.0%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	77	107	72.0%
Filed in Adult Court (M or I)	7	7	100%
Filed in Adult Court and Transferred to Juv. Court	--	--	--
<b>Total</b>	<b>126</b>	<b>189</b>	<b>66.7%</b>

<b>2016</b>	<b>Number of charges Sealed</b>	<b>Total Number of charges</b>	<b>Sealed (%)</b>
Dismissed or Dropped	42	74	56.8%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	67	131	51.1%
Filed in Adult Court (M or I)	4	4	100%
Filed in Adult Court and Transferred to Juv. Court	0	3	0.0%
<b>Total</b>	<b>113</b>	<b>225</b>	<b>5.2%</b>

<b>2017</b>	<b>Number of charges Sealed</b>	<b>Total Number of charges</b>	<b>Sealed (%)</b>
Dismissed or Dropped	39	55	70.9%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	60	110	54.5%
Filed in Adult Court (M or I)	4	6	66.7%
Filed in Adult Court and Transferred to Juv. Court	--	--	--
<b>Total</b>	<b>103</b>	<b>171</b>	<b>60.2%</b>



## COUNTY NEEDS ASSESSMENT FY 2020-2021

2018	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	38	52	73.1%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	33	69	47.8%
Filed in Adult Court (M or I)	2	2	100%
Filed in Adult Court and Transferred to Juv. Court	--	--	--
Total	73	123	59.3%

2019	Number of charges Sealed	Total Number of charges	Sealed (%)
Dismissed or Dropped	34	47	72.3%
Offered Diversion, mediation, or RJ	--	--	--
Filed in Juv. Court	20	63	31.7%
Filed in Adult Court (M or I)	5	5	100%
Filed in Adult Court and Transferred to Juv. Court	--	--	--
Total	59	115	51.3%